

***Government Finance Statistics***  
***January 2020***  
*(Preliminary data)*

**Budgetary Central Government**

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## **Brief**

### **Monthly Budget Implementation of January 2020**

#### **1. Revenue Performance**

In January 2020, budgetary central government has achieved the total revenue of **1,736,328** Million Riel, increased by **9.22%** percent (or by **146,563** Million Riel) compared to January last year. Tax revenue accounted for **84.13%**, the other revenue accounted for **11.27%** and grant accounted for **4.60%** of the total revenue.

#### **2. Expenditure Performance**

In January 2020, budgetary central government has executed expenditure of **1,077,972** Million Riel, declined by **12.37%** (or by **152,099** Million Riel) compared to January last year in which included expense of **715,526** Million Riel and non-financial asset of **362,446** Million Riel. The total expenditure consists of expenses and net acquisition of non-financial asset in which have respectively achieved **4.28%** and **3.02%** of 2020 annual budget law.

#### **3. Net lending/ Net borrowing, and Gross Operating Balance**

As of January 2020, **Gross Operating Balance** has reached **1,020,802** Million Riel, rose by **60.91%** compared to the same period of 2018. **The Balance of Net Lending and Net Borrowing** accounted for **658,356** Million Riel, with net acquisition of financial asset of **770,770** Million Riel and net incurrence of liabilities of **112,414** Million Riel.

#### **4. Conclusion**

Based on the budget implementation in 2020, budgetary central government has continued to perform well, reflected by the increases in revenue (**9.22** percent) even though there is a slight decrease in expense performance (**12.37** percent). Up until January, the total expenditure has executed only **3.76%** of 2020 budget law in which required further strategic policy and implementation.

## 2.1 Statement of Government Operations

Millions of Riels, Fiscal year ends December 31

|            |   | BL2020              | 2020               | Act2020/<br>BL 2020 | 2020M1             | 2020M2   | 2020M3   | 2020M4   | 2020M5   | 2020M6   | 2020M7   | 2020M8   | 2020M9   | 2020M10  | 2020M11  | 2020M12  |
|------------|---|---------------------|--------------------|---------------------|--------------------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|
|            | Accounting method:  | Non Cash            | Non Cash           | Non Cash            | Non Cash           | Non Cash | Non Cash | Non Cash | Non Cash | Non Cash | Non Cash | Non Cash | Non Cash | Non Cash | Non Cash | Non Cash |
| <b>1</b>   | <b>Revenue .....</b>  | <b>24,869,592.0</b> | <b>1,736,327.7</b> | <b>6.98%</b>        | <b>1,736,327.7</b> | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 11         | Taxes .....   | 20,793,145.0        | 1,460,710.6        | 7.02%               | 1,460,710.6        | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 13         | Grants .....  | 1,250,277.0         | 79,856.4           | 6.39%               | 79,856.4           | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 14         | Other revenue .....   | 2,826,170.0         | 195,760.7          | 6.93%               | 195,760.7          | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| <b>2</b>   | <b>Expense .....</b>  | <b>16,714,297.8</b> | <b>715,525.8</b>   | <b>4.28%</b>        | <b>715,525.8</b>   | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 21         | Compensation of employees .....                                     | 8,337,283.9         | 537,476.0          | 6.45%               | 537,476.0          | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 22         | Use of goods and services .....                                     | 3,390,043.3         | 8,961.4            | 0.26%               | 8,961.4            | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 24         | Interest .....  | 542,077.0           | 6,526.8            | 1.20%               | 6,526.8            | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 25         | Subsidies .....   | 11,000.0            | ...                | ...                 | 0.0                | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 26         | Grants .....  | 1,602,082.7         | 58,779.0           | 3.67%               | 58,779.0           | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 27         | Social benefits .....   | 1,811,692.4         | 90,004.1           | 4.97%               | 90,004.1           | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 28         | Other expense .....   | 1,020,118.5         | 13,778.5           | 1.35%               | 13,778.5           | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| <b>GOB</b> | <b>Gross operating balance (1-2+23+NOBz) .....</b>                  | <b>8,155,294.2</b>  | <b>1,020,801.8</b> | <b>12.52%</b>       | <b>1,020,801.8</b> | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| <b>NOB</b> | <b>Net operating balance (1-2+NOBz) <sup>cl</sup> .....</b>         | <b>8,155,294.2</b>  | <b>1,020,801.8</b> | <b>12.52%</b>       | <b>1,020,801.8</b> | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| <b>31</b>  | <b>Net Acquisition of Nonfinancial Assets .....</b>                 | <b>11,987,442.2</b> | <b>362,446.3</b>   | <b>3.02%</b>        | <b>362,446.3</b>   | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 311        | Fixed assets .....  | 11,987,442.2        | 362,446.3          | 3.02%               | 362,446.3          | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 314        | Nonproduced assets .....  | 0.0                 | ...                | ...                 | 0.0                | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| <b>2M</b>  | <b>Expenditure (2+31) .....</b>                                     | <b>28,701,740.0</b> | <b>1,077,972.1</b> | <b>3.76%</b>        | <b>1,077,972.1</b> | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| <b>NLB</b> | <b>Net lending (+) / Net borrowing (-) (1-2-31) or (1-2M) .....</b> | <b>-3,832,148.0</b> | <b>658,355.5</b>   | ...                 | <b>658,355.5</b>   | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| <b>32</b>  | <b>Net acquisition of financial assets .....</b>                    | <b>244,843.0</b>    | <b>770,769.6</b>   | <b>314.80%</b>      | <b>770,769.6</b>   | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 321        | Domestic .....  | 244,843.0           | 770,769.6          | 314.80%             | 770,769.6          | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| <b>33</b>  | <b>Net incurrence of liabilities .....</b>                          | <b>4,076,991.0</b>  | <b>112,414.0</b>   | <b>2.76%</b>        | <b>112,414.0</b>   | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 332        | Foreign .....   | 4,076,991.0         | 112,414.0          | 2.76%               | 112,414.0          | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |

## 2.2. Table of Revenue

Millions of Riels, Fiscal year ends December 31

|       |   | BL2020       | 2020        | Act2020/<br>BL 2020 | 2020M1      | 2020M2   | 2020M3   | 2020M4   | 2020M5   | 2020M6   | 2020M7   | 2020M8   | 2020M9   | 2020M10  | 2020M11  | 2020M12  |
|-------|---|--------------|-------------|---------------------|-------------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|
|       | Accounting method:                                  | Non Cash     | Non Cash    | Non Cash            | Non Cash    | Non Cash | Non Cash | Non Cash | Non Cash | Non Cash | Non Cash | Non Cash | Non Cash | Non Cash | Non Cash | Non Cash |
| 1     | REVENUE .....                                       | 24,869,592.0 | 1,736,327.7 | 6.98%               | 1,736,327.7 | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 11    | Taxes .....   | 20,793,145.0 | 1,460,710.6 | 7.02%               | 1,460,710.6 | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 111   | Taxes on income, profits, and capital gains .....   | 5,080,000.0  | 258,996.0   | 5.10%               | 258,996.0   | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 1111  | Payable by individuals .....                        | 1,080,000.0  | 76,711.7    | 7.10%               | 76,711.7    | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 1112  | Payable by corporations and other enterprises ..... | 4,000,000.0  | 182,284.3   | 4.56%               | 182,284.3   | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 114   | Taxes on goods and services .....                   | 12,956,745.0 | 995,881.0   | 7.69%               | 995,881.0   | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 1141  | General taxes on goods and services .....           | 7,222,800.0  | 500,645.9   | 6.93%               | 500,645.9   | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 11411 | Value-added taxes .....                             | 7,222,800.0  | 499,137.8   | 6.91%               | 499,137.8   | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 11413 | Turnover & other general taxes on G & S .....       | 0.0          | 1,508.1     | ...                 | 1,508.1     | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 1142  | Excises .....                                       | 5,733,945.0  | 495,235.2   | 8.64%               | 495,235.2   | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 115   | Taxes on international trade and transactions ..... | 2,756,400.0  | 205,833.5   | 7.47%               | 205,833.5   | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 1151  | Customs and other import duties .....               | 2,707,300.0  | 203,555.0   | 7.52%               | 203,555.0   | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 1152  | Taxes on exports .....                              | 49,100.0     | 2,278.5     | 4.64%               | 2,278.5     | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 116   | Other taxes .....                                   | 0.0          | ...         | ...                 | 0.0         | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 13    | Grants .....  | 1,250,277.0  | 79,856.4    | 6.39%               | 79,856.4    | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 131   | From foreign governments .....                      | 579,483.0    | 23,956.9    | 4.13%               | 23,956.9    | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 1311  | Current .....                                       | 130,000.0    | ...         | ...                 | 0.0         | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 1312  | Capital .....                                       | 449,483.0    | 23,956.9    | 5.33%               | 23,956.9    | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 132   | From international organizations .....              | 670,794.0    | 55,899.5    | 8.33%               | 55,899.5    | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 1322  | Capital .....                                       | 670,794.0    | 55,899.5    | 8.33%               | 55,899.5    | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 133   | From other general government units .....           | 0.0          | ...         | ...                 | 0.0         | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 1331  | Current .....                                       | 0.0          | ...         | ...                 | 0.0         | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 14    | Other revenue .....                                 | 2,826,170.0  | 195,760.7   | 6.93%               | 195,760.7   | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 141   | Property income .....                               | 384,669.0    | 11,147.4    | 2.90%               | 11,147.4    | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 1411  | Interest .....                                      | 146,926.0    | ...         | ...                 | 0.0         | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 14112 | From residents other than general government .....  | 146,926.0    | ...         | ...                 | 0.0         | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 1412  | Dividends .....                                     | 19,650.0     | ...         | ...                 | 0.0         | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |

## 2.2. Table of Revenue

Millions of Riels, Fiscal year ends December 31

|            |   | BL2020             | 2020             | Act2020/<br>BL 2020 | 2020M1           | 2020M2   | 2020M3   | 2020M4   | 2020M5   | 2020M6   | 2020M7   | 2020M8   | 2020M9   | 2020M10  | 2020M11  | 2020M12  |
|------------|---|--------------------|------------------|---------------------|------------------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|
|            | Accounting method:                                  | Non Cash           | Non Cash         | Non Cash            | Non Cash         | Non Cash | Non Cash | Non Cash | Non Cash | Non Cash | Non Cash | Non Cash | Non Cash | Non Cash | Non Cash | Non Cash |
| 1413       | Withdrawals from income of quasi-corporations ..... | 0.0                | ...              | ...                 | 0.0              | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 1415       | Rent .....  | 218,093.0          | 11,147.4         | 5.11%               | 11,147.4         | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| <b>142</b> | <b>Sales of goods and services .....</b>            | <b>2,258,055.2</b> | <b>175,610.3</b> | <b>7.78%</b>        | <b>175,610.3</b> | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 1421       | Sales of market establishments .....                | 574,330.3          | 83,645.7         | 14.56%              | 83,645.7         | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 1422       | Administrative fees .....                           | 1,139,210.7        | 50,544.8         | 4.44%               | 50,544.8         | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 1423       | Incidental sales by nonmarket establishments .....  | 544,514.2          | 41,419.8         | 7.61%               | 41,419.8         | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| <b>143</b> | <b>Fines, penalties, and forfeits .....</b>         | <b>181,445.8</b>   | <b>8,876.5</b>   | <b>4.89%</b>        | <b>8,876.5</b>   | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| <b>144</b> | <b>Transfers not elsewhere classified .....</b>     | <b>2,000.0</b>     | <b>126.5</b>     | <b>6.33%</b>        | <b>126.5</b>     | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 1441       | Current .....                                       | 2,000.0            | 126.5            | 6.33%               | 126.5            | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 14412      | Other .....   | 2,000.0            | 126.5            | 6.33%               | 126.5            | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |

## 2.3. Table of Expense

Millions of Riels, Fiscal year ends December 31

|       |   | BL2020       | 2020      | Act2020/<br>BL 2020 | 2020M1    | 2020M2   | 2020M3   | 2020M4   | 2020M5   | 2020M6   | 2020M7   | 2020M8   | 2020M9   | 2020M10  | 2020M11  | 2020M12  |
|-------|---|--------------|-----------|---------------------|-----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|
|       | Accounting method:  | Non Cash     | Non Cash  | Non Cash            | Non Cash  | Non Cash | Non Cash | Non Cash | Non Cash | Non Cash | Non Cash | Non Cash | Non Cash | Non Cash | Non Cash | Non Cash |
| 2     | EXPENSE .....   | 16,714,297.8 | 715,525.8 | 4.28%               | 715,525.8 | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 21    | Compensation of employees .....                           | 8,337,283.9  | 537,476.0 | 6.45%               | 537,476.0 | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 211   | Wages and salaries .....                                  | 8,337,283.9  | 537,476.0 | 6.45%               | 537,476.0 | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 22    | Use of goods and services .....                           | 3,390,043.3  | 8,961.4   | 0.26%               | 8,961.4   | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 24    | Interest .....  | 542,077.0    | 6,526.8   | 1.20%               | 6,526.8   | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 241   | To nonresidents .....                                     | 542,077.0    | 6,526.8   | 1.20%               | 6,526.8   | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 242   | To residents other than general government .....          | 0.0          | ...       | ...                 | 0.0       | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 25    | Subsidies .....   | 11,000.0     | ...       | ...                 | 0.0       | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 251   | To public corporations .....                              | 11,000.0     | ...       | ...                 | 0.0       | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 26    | Grants .....  | 1,602,082.7  | 58,779.0  | 3.67%               | 58,779.0  | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 262   | To international organizations .....                      | 169,116.0    | ...       | ...                 | 0.0       | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 2621  | Current .....   | 169,116.0    | ...       | ...                 | 0.0       | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 263   | To other general government units .....                   | 1,432,966.7  | 58,779.0  | 4.10%               | 58,779.0  | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 2631  | Current .....   | 1,432,966.7  | 58,779.0  | 4.10%               | 58,779.0  | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 27    | Social benefits .....                                     | 1,811,692.4  | 90,004.1  | 4.97%               | 90,004.1  | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 271   | Social security benefits .....                            | 1,004,361.0  | 75,402.8  | 7.51%               | 75,402.8  | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 272   | Social assistance benefits .....                          | 521,724.8    | 397.4     | 0.08%               | 397.4     | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 273   | Employer social benefits .....                            | 285,606.6    | 14,203.9  | 4.97%               | 14,203.9  | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 28    | Other expense .....                                       | 1,020,118.5  | 13,778.5  | 1.35%               | 13,778.5  | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 282   | Transfers not elsewhere classified .....                  | 1,017,595.3  | 13,778.5  | 1.35%               | 13,778.5  | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 2821  | Current .....   | 1,017,595.3  | 13,778.5  | 1.35%               | 13,778.5  | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 283   | Premiums, fees, and claims related to nonlife insurance a | 2,523.2      | ...       | ...                 | 0.0       | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 2831  | Premiums, fees, and current claims .....                  | 2,523.2      | ...       | ...                 | 0.0       | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 28311 | Premiums .....  | 2,523.2      | ...       | ...                 | 0.0       | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |

## 2.4. Table of Transactions in Assets and Liabilities

Millions of Riels, Fiscal year ends December 31

|       |  | BL2020       | 2020        | Act2020/<br>BL 2020 | 2020M1      | 2020M2   | 2020M3   | 2020M4   | 2020M5   | 2020M6   | 2020M7   | 2020M8   | 2020M9   | 2020M10  | 2020M11  | 2020M12  |
|-------|--|--------------|-------------|---------------------|-------------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|
|       | Accounting method:                                   | Non Cash     | Non Cash    | Non Cash            | Non Cash    | Non Cash | Non Cash | Non Cash | Non Cash | Non Cash | Non Cash | Non Cash | Non Cash | Non Cash | Non Cash | Non Cash |
| 3     | CHANGE IN NET WORTH: TRANSACTIONS <sup>cl</sup>      | 8,155,294.2  | 1,020,801.8 | 12.52%              | 1,020,801.8 | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 31    | Net acquisition of nonfinancial assets <sup>dl</sup> | 11,987,442.2 | 362,446.3   | 3.02%               | 362,446.3   | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 311   | Fixed assets   | 11,987,442.2 | 362,446.3   | 3.02%               | 362,446.3   | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 311A  | Acquisitions: fixed assets                           | 11,987,451.2 | 362,446.3   | 3.02%               | 362,446.3   | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 311B  | Disposals: fixed assets                              | 9.0          | ...         | ...                 | 0.0         | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 3111  | Buildings and structures                             | 11,653,746.0 | 239,234.5   | 2.05%               | 239,234.5   | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 3111A | Acquisitions: buildings and structures               | 11,653,749.0 | 239,234.5   | 2.05%               | 239,234.5   | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 3111B | Disposals: buildings and structures                  | 3.0          | ...         | ...                 | 0.0         | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 3112  | Machinery and equipment                              | 333,702.2    | 123,211.8   | 36.92%              | 123,211.8   | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 3112A | Acquisitions: machinery and equipment                | 333,702.2    | 123,211.8   | 36.92%              | 123,211.8   | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 3113  | Other fixed assets                                   | -6.0         | ...         | ...                 | 0.0         | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 3113B | Disposals: other fixed assets                        | 6.0          | ...         | ...                 | 0.0         | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 32    | Net acquisition of financial assets [321+322+323]    | 244,843.0    | 770,769.6   | 314.80%             | 770,769.6   | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 3204  | Loans [3214+3224]                                    | 73,159.0     | ...         | ...                 | 0.0         | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 321   | Domestic   | 244,843.0    | 770,769.6   | 314.80%             | 770,769.6   | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 3214  | Loans  | 73,159.0     | ...         | ...                 | 0.0         | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 33    | Net incurrence of liabilities [331+332]              | 4,076,991.0  | 112,414.0   | 2.76%               | 112,414.0   | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 3304  | Loans [3314+3324]                                    | 4,076,991.0  | 112,414.0   | 2.76%               | 112,414.0   | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 332   | Foreign  | 4,076,991.0  | 112,414.0   | 2.76%               | 112,414.0   | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |
| 3324  | Loans  | 4,076,991.0  | 112,414.0   | 2.76%               | 112,414.0   | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      | ...      |

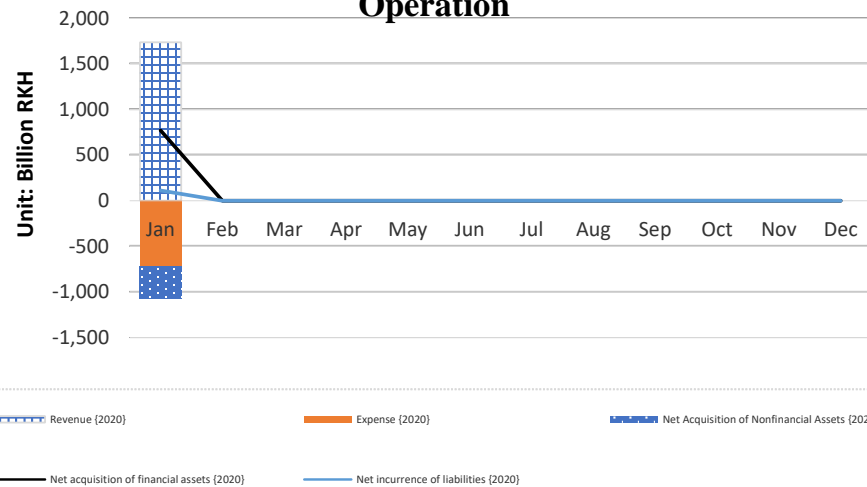
## 2.5. TOFE to GFS Derivation Table

| TOFE to GFS Derivation Table              | BL2020      | 2020      | Act2020/<br>BL2020 | 2020M1    | 2020M1 | 2020M1 | 2020M1 | 2020M1 | 2020M1 | 2020M1 | 2020M1 | 2020M1 | 2020M1 | 2020M1 | 2020M1 |
|---|-------------|-----------|--------------------|-----------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|
| <i>Item</i>                               |             |           |                    |           |        |        |        |        |        |        |        |        |        |        |        |
| <b>TOFE Domestic Revenue</b>              | 24,092,665  | 1,659,903 | 6.89%              | 1,659,903 | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      |
| <i>Plus:</i>                              |             | 79,856    | -                  | 79,856    | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      |
| Grants-budget support                     | 162,000     | -         |                    | -         | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      |
| Grants                                    | 958,277     | 79,856    |                    | 79,856    | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      |
| <i>Less:</i>                              |             | 3,431     | -                  | 3,431     | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      |
| Tax Refund                                | 150,000     | 2,956     |                    | 2,956     | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      |
| Other financial revenues                  | -           | 475       |                    | 475       | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      |
| Proceeds from sales of buildings          | 3           | -         |                    | -         | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      |
| Lending (Revenue's)                       | 193,341     | -         |                    | -         | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      |
| <b>GFS Revenue</b>                        | 24,869,592  | 1,736,328 | 6.98%              | 1,736,328 | ...    | ...    | ...    | ...    | ...    | ...    | ...    | ...    | ...    | ...    | ...    |
| <b>TOFE Budget Expenditure</b>            | 29,989,933  | 1,081,404 | 3.61%              | 1,081,404 | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      |
| <i>Plus:</i>                              |             | (475)     | -                  | (475)     | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      |
| Other financial revenues                  | -           | (475)     |                    | (475)     | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      |
| <i>Less:</i>                              |             | 2,956     | -                  | 2,956     | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      |
| Refunds and restitutions                  | 150,000     | 2,956     |                    | 2,956     | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      |
| <b>GFS Expenditure</b>                    | 28,701,740  | 1,077,972 | 3.76%              | 1,077,972 | ...    | ...    | ...    | ...    | ...    | ...    | ...    | ...    | ...    | ...    | ...    |
| <b>TOFE OVERALL DEF/SURPL.comt (I-II)</b> | (5,897,268) | 578,499   | ...                | 578,499   | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      |
| <i>Less:</i>                              |             | (79,856)  | -                  | (79,856)  | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      |
| Grants-budget support                     | 162,000     | -         |                    | -         | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      |
| Grants                                    | 958,277     | (79,856)  |                    | (79,856)  | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      |
| 2. CAPITAL REVENUE                        | 193,341     | -         |                    | -         | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      |
| <b>GFS Net Lending/Net Borrowing</b>      | (3,832,148) | 658,356   | ...                | 658,356   | ...    | ...    | ...    | ...    | ...    | ...    | ...    | ...    | ...    | ...    | ...    |
| <b>TOFE Foreign Financing</b>             | 5,197,268   | 192,270   | 3.70%              | 192,270   | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      |
| <i>Less:</i>                              | 1,120,277   | 79,856    | -                  | 79,856    | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      |
| Grants-budget support                     | 162,000     | -         |                    | -         | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      |
| Grants                                    | 958,277     | 79,856    |                    | 79,856    | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      | -      |
| <b>GFS Net incurrence of liabilities</b>  | 4,076,991   | 112,414   | 2.76%              | 112,414   | ...    | ...    | ...    | ...    | ...    | ...    | ...    | ...    | ...    | ...    | ...    |

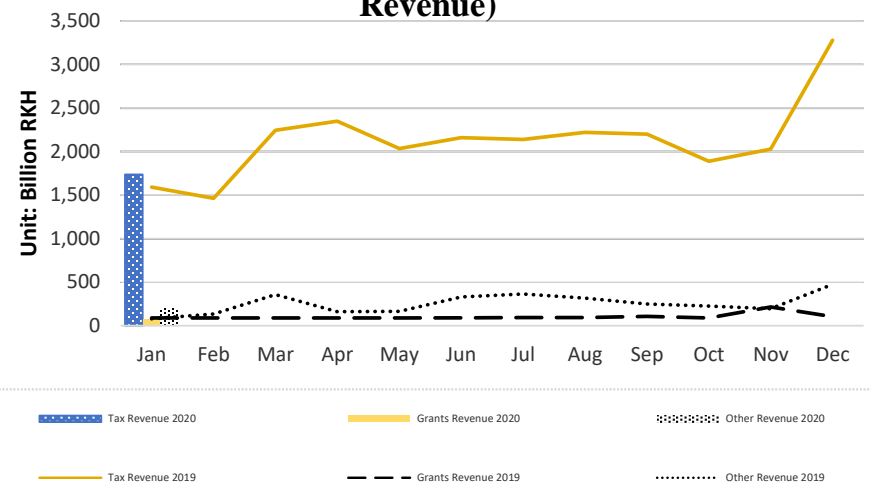


### 3.CHARTS

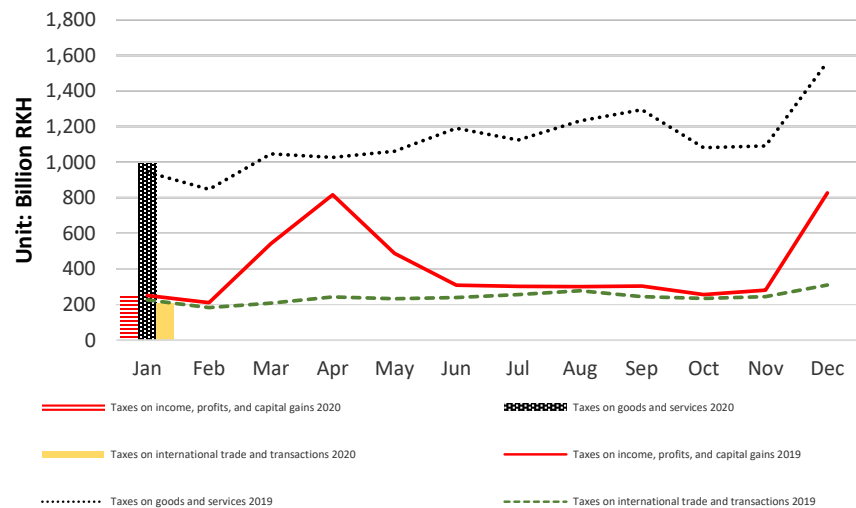
**Chart 1: Key Indicators of Government Operation**



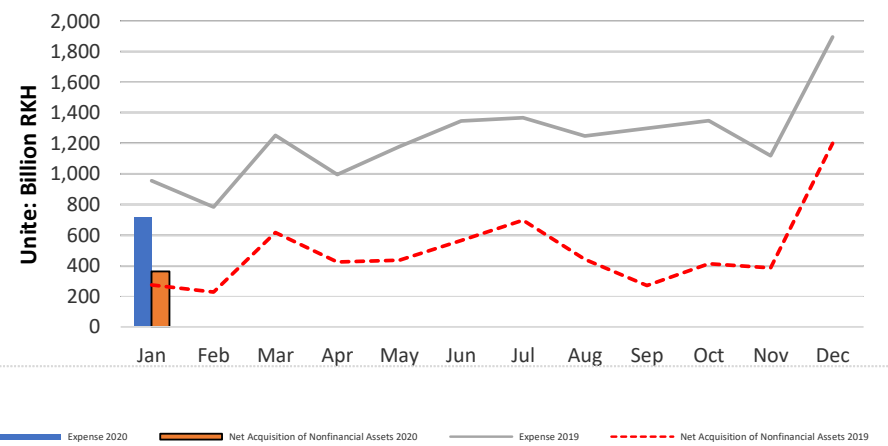
**Chart 2: Revenue (Tax, Grants, and Other Revenue)**



**Chart 3: Tax Revenue**

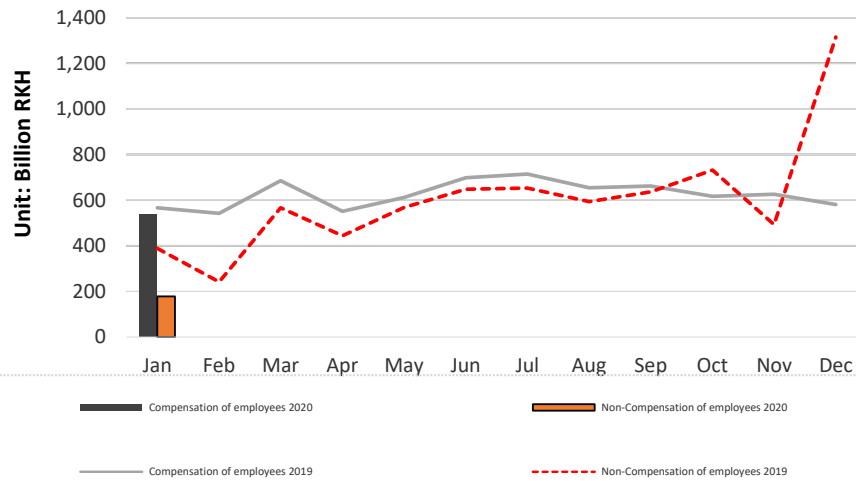


**Chart 4: Total Expenditure**

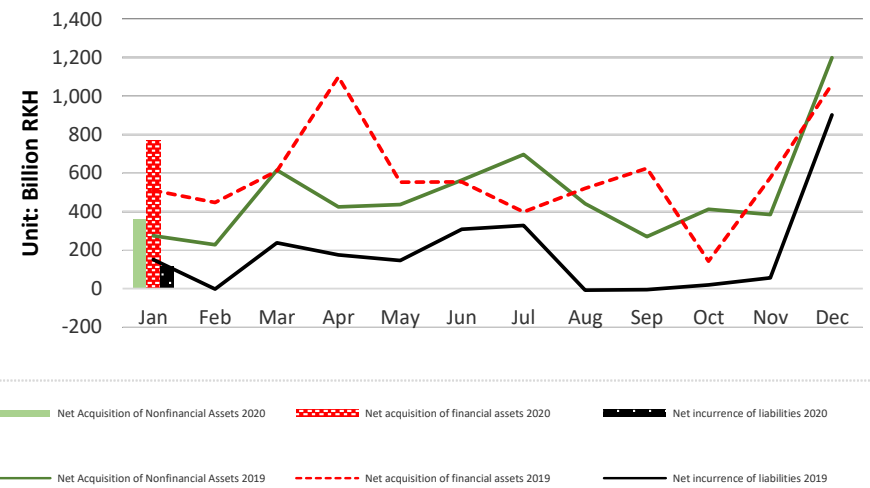


### 3.CHARTS

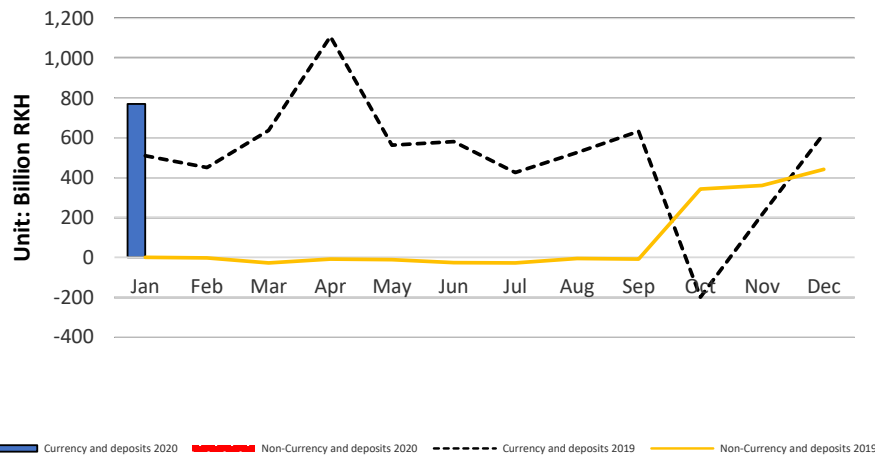
**Chart 5: Expenses**



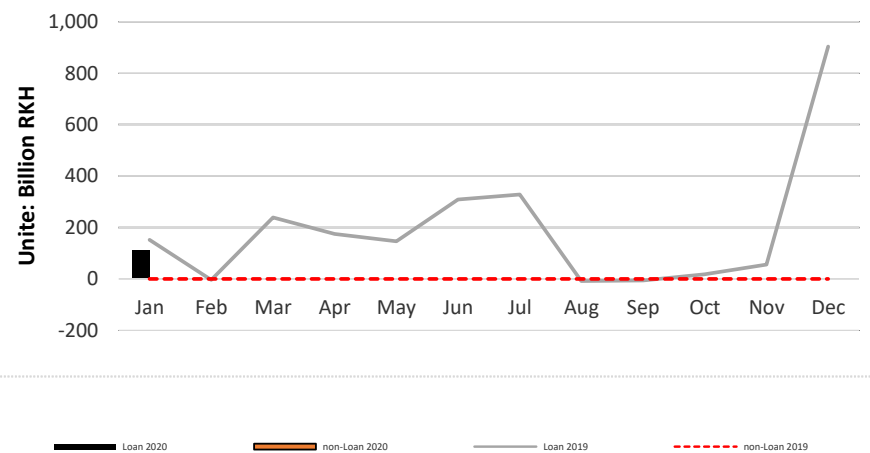
**Chart 6: Transaction in Asset and Liability**



**Chart 7: Financial Assets**



**Chart 8: Liability**



## 4. General Government Finance Statistics

Millions of Riels, Fiscal year ends December 31

| STATEMENT OF GOVERNMENT OPERATIONS |  | 2015                | 2016                | 2017                | 2018                | 2019                | BL2020              |
|------------------------------------|--|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|
|                                    | Accounting method:   | Non Cash            | Non Cash            | Non Cash            | Non Cash            | Non Cash            | Non Cash            |
| <b>1</b>                           | <b>Revenue .....</b>   | <b>14,409,681.0</b> | <b>16,913,324.7</b> | <b>19,386,751.9</b> | <b>23,593,273.9</b> | <b>27,632,239.6</b> | <b>27,113,288.0</b> |
| 11                                 | Taxes .....  | 11,468,515.3        | 12,800,088.3        | 15,192,684.4        | 18,552,397.4        | 23,291,834.1        | 22,879,453.0        |
| 12                                 | Social contributions .....   | ...                 | ...                 | ...                 | ...                 | ...                 | ...                 |
| 13                                 | Grants .....   | 2,057,063.0         | 2,644,306.4         | 2,449,035.7         | 2,135,557.0         | 1,243,823.2         | 1,250,277.0         |
| 14                                 | Other revenue .....  | 1,513,623.9         | 2,102,769.0         | 2,487,431.3         | 2,905,319.5         | 3,096,582.3         | 2,983,558.0         |
| <b>2</b>                           | <b>Expense .....</b>   | <b>9,183,370.5</b>  | <b>10,983,010.4</b> | <b>13,335,238.8</b> | <b>15,276,285.0</b> | <b>15,278,752.6</b> | <b>17,695,220.8</b> |
| 21                                 | Compensation of employees .....                                      | 4,149,137.6         | 5,124,588.2         | 6,297,239.8         | 7,412,913.8         | 8,007,043.9         | 9,034,534.3         |
| 22                                 | Use of goods and services .....                                      | 2,841,264.8         | 3,120,399.0         | 3,650,346.4         | 4,092,508.7         | 3,620,507.8         | 4,543,732.5         |
| 23                                 | Consumption of fixed capital .....                                   | ...                 | ...                 | ...                 | ...                 | ...                 | ..                  |
| 24                                 | Interest .....   | 222839.138          | 291394.9996         | 288,323.1           | 338,017.6           | 364,769.0           | 542,077.0           |
| 25                                 | Subsidies .....  | 20700.16198         | 82080               | 225,055.2           | 10,484.7            | 166,800.0           | 11,000.0            |
| 26                                 | Grants .....   | 870,531.7           | 915,823.9           | 1,220,989.1         | 542,261.2           | 543,381.4           | 554,800.4           |
| 27                                 | Social benefits .....  | 1,122,171.7         | 1,195,515.0         | 1,376,074.8         | 1,540,132.0         | 1,572,863.4         | 1,833,525.6         |
| 28                                 | Other expense .....  | 586,246.6           | 887,048.2           | 1,019,610.0         | 1,339,967.1         | 1,003,387.0         | 1,175,551.0         |
| <b>GOB</b>                         | <b>Gross operating balance (1-2+23+NOBz) .....</b>                   | <b>5,226,310.5</b>  | <b>5,930,314.3</b>  | <b>6,051,513.1</b>  | <b>8,316,988.9</b>  | <b>12,353,487.1</b> | <b>9,418,067.2</b>  |
| <b>NOB</b>                         | <b>Net operating balance (1-2+NOBz) <sup>cl</sup> .....</b>          | <b>5,226,310.5</b>  | <b>5,930,314.3</b>  | <b>6,051,513.1</b>  | <b>8,316,988.9</b>  | <b>12,353,487.1</b> | <b>9,418,067.2</b>  |
|                                    | <b>TRANSACTIONS IN NONFINANCIAL ASSETS:</b>                          |                     |                     |                     |                     |                     |                     |
| <b>31</b>                          | <b>Net Acquisition of Nonfinancial Assets .....</b>                  | <b>5,700,651.6</b>  | <b>6,173,781.6</b>  | <b>6,747,190.9</b>  | <b>7,738,256.8</b>  | <b>6,484,556.9</b>  | <b>11,299,962.3</b> |
| 311                                | Fixed assets .....   | 5,688,350.2         | 6,149,369.2         | 6,742,609.7         | 7,600,926.9         | 6,428,525.2         | 12,656,302.6        |
| 312                                | Change in inventories .....  | ...                 | ...                 | ...                 | ...                 | ...                 | ...                 |
| 313                                | Valuables .....  | ...                 | ...                 | ...                 | ...                 | ...                 | ...                 |
| 314                                | Nonproduced assets .....   | 12,301.4            | 24,412.4            | 4,581.3             | 137,329.9           | 56,031.7            | 18,619.5            |
| <b>2M</b>                          | <b>Expenditure (2+31) .....</b>                                      | <b>15,513,543.3</b> | <b>17,790,631.0</b> | <b>20,824,829.2</b> | <b>23,014,541.8</b> | <b>21,763,309.5</b> | <b>28,995,183.1</b> |
| <b>NLB</b>                         | <b>Net lending (+) / Net borrowing (-) (1-2-31) or (1-2M) .....</b>  | <b>-474,341.1</b>   | <b>-243,467.3</b>   | <b>-695,677.8</b>   | <b>578,732.1</b>    | <b>5,868,930.1</b>  | <b>-3,256,854.9</b> |
|                                    | <b>TRANSACTIONS IN FINANCIAL ASSETS AND LIABILITIES (FINANCING):</b> |                     |                     |                     |                     |                     |                     |
| <b>32</b>                          | <b>Net acquisition of financial assets .....</b>                     | <b>1,719,816.4</b>  | <b>1,833,690.1</b>  | <b>2,800,848.2</b>  | <b>2,209,037.6</b>  | <b>8,132,053.7</b>  | <b>820,218.0</b>    |
| 321                                | Domestic .....   | 1,883,927.1         | 1,626,246.3         | 2,939,690.7         | 2,209,037.6         | 8,132,053.7         | 820,218.0           |
| 322                                | Foreign .....  | ...                 | ...                 | ...                 | ...                 | ...                 | ...                 |
| <b>33</b>                          | <b>Net incurrence of liabilities .....</b>                           | <b>2,194,086.0</b>  | <b>2,077,158.8</b>  | <b>1,750,968.1</b>  | <b>1,610,585.7</b>  | <b>2,300,135.2</b>  | <b>4,076,991.0</b>  |
| 331                                | Domestic .....   | 220,291.3           | 115,194.1           | -466,420.5          | -266,250.2          | -7,075.6            | 0.0                 |
| 332                                | Foreign .....  | 2137905.351         | 1754520.897         | 2,356,231.1         | 1,876,835.9         | 2,307,210.8         | 4,076,991.0         |

## 5. Local Government Finance Statistics

Millions of Riels, Fiscal year ends December 31

| STATEMENT OF GOVERNMENT OPERATIONS |  | 2015               | 2016               | 2017               | 2018               | 2019               | BL2020             |
|------------------------------------|--|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|
|                                    | Accounting method:   | Non Cash           | Non Cash           | Non Cash           | Non Cash           | Non Cash           | Non Cash           |
| <b>1</b>                           | <b>Revenue .....</b>   | <b>1,449,977.4</b> | <b>1,444,774.2</b> | <b>1,796,172.6</b> | <b>2,848,913.3</b> | <b>3,591,735.1</b> | <b>3,329,964.0</b> |
| 11                                 | Taxes .....  | 761,372.3          | 755,258.1          | 1,009,595.3        | 1,547,749.0        | 1,989,185.7        | 2,086,308.0        |
| 12                                 | Social contributions .....   | ...                | ...                | ...                | ...                | ...                | ...                |
| 13                                 | Grants .....   | 634,297.1          | 635,351.4          | 744,479.7          | 1,249,994.6        | 1,554,486.9        | 1,086,268.0        |
| 14                                 | Other revenue .....  | 54,308.0           | 54,164.7           | 42,097.6           | 51,169.6           | 48,062.5           | 157,388.0          |
| <b>2</b>                           | <b>Expense .....</b>   | <b>974,628.8</b>   | <b>1,078,847.2</b> | <b>1,279,522.0</b> | <b>1,558,959.9</b> | <b>2,028,695.3</b> | <b>2,067,191.0</b> |
| 21                                 | Compensation of employees .....                                      | 225,075.1          | 308,999.5          | 343,718.4          | 402,780.3          | 493,678.1          | 736,168.1          |
| 22                                 | Use of goods and services .....                                      | 684,972.7          | 696,590.9          | 843,084.7          | 1,016,362.1        | 1,380,991.9        | 1,153,689.2        |
| 23                                 | Consumption of fixed capital .....                                   | ...                | ...                | ...                | ...                | ...                | ...                |
| 24                                 | Interest .....   | ...                | ...                | ...                | ...                | ...                | ...                |
| 25                                 | Subsidies .....  | ...                | ...                | ...                | ...                | 4800               | ...                |
| 26                                 | Grants .....   | 42.1               | 42.9               | 37.4               | 9.8                | 7.6                | 68.0               |
| 27                                 | Social benefits .....  | 9,708.6            | 11,504.4           | 16,358.0           | 16,007.5           | 15,388.5           | 21,833.2           |
| 28                                 | Other expense .....  | 54,830.4           | 61,709.5           | 76,323.4           | 123,800.1          | 133,829.2          | 155,432.5          |
| <b>GOB</b>                         | <b>Gross operating balance (1-2+23+NOBz) .....</b>                   | <b>475,348.6</b>   | <b>365,927.1</b>   | <b>516,650.6</b>   | <b>1,289,953.4</b> | <b>1,563,039.9</b> | <b>1,262,773.0</b> |
| <b>NOB</b>                         | <b>Net operating balance (1-2+NOBz) <sup>cl</sup> .....</b>          | <b>475,348.6</b>   | <b>365,927.1</b>   | <b>516,650.6</b>   | <b>1,289,953.4</b> | <b>1,563,039.9</b> | <b>1,262,773.0</b> |
|                                    | <b>TRANSACTIONS IN NONFINANCIAL ASSETS:</b>                          | ...                | ...                | ...                | ...                | ...                | ...                |
| <b>31</b>                          | <b>Net Acquisition of Nonfinancial Assets .....</b>                  | <b>313,219.4</b>   | <b>294,622.4</b>   | <b>304,720.5</b>   | <b>507,180.4</b>   | <b>530,017.4</b>   | <b>687,479.9</b>   |
| 311                                | Fixed assets .....   | 311,694.1          | 276,672.4          | 304,681.1          | 506,686.2          | 515,803.3          | 668,860.4          |
| 312                                | Change in inventories .....  | ...                | ...                | ...                | ...                | ...                | ...                |
| 313                                | Valuables .....  | ...                | ...                | ...                | ...                | ...                | ...                |
| 314                                | Nonproduced assets .....   | 1,525.3            | 17,950.0           | 39.4               | 494.2              | 14,214.1           | 18,619.5           |
| <b>2M</b>                          | <b>Expenditure (2+31) .....</b>                                      | <b>1,287,848.2</b> | <b>1,373,469.6</b> | <b>1,584,242.6</b> | <b>2,066,140.3</b> | <b>2,558,712.6</b> | <b>2,754,670.9</b> |
| <b>NLB</b>                         | <b>Net lending (+) / Net borrowing (-) (1-2-31) or (1-2M) .....</b>  | <b>162,129.2</b>   | <b>71,304.7</b>    | <b>211,930.1</b>   | <b>782,773.0</b>   | <b>1,033,022.5</b> | <b>575,293.1</b>   |
|                                    | <b>TRANSACTIONS IN FINANCIAL ASSETS AND LIABILITIES (FINANCING):</b> | ...                | ...                | ...                | ...                | ...                | ...                |
| <b>32</b>                          | <b>Net acquisition of financial assets .....</b>                     | <b>271,748.2</b>   | <b>52,119.5</b>    | <b>333,478.0</b>   | <b>873,100.9</b>   | <b>1,145,852.5</b> | <b>575,375.0</b>   |
| 321                                | Domestic .....   | 271,748.2          | 52,119.5           | 333,478.0          | 873,100.9          | 1,145,852.5        | 575,375.0          |
| 322                                | Foreign .....  | ...                | ...                | ...                | ...                | ...                | ...                |
| <b>33</b>                          | <b>Net incurrence of liabilities .....</b>                           | <b>109,619.0</b>   | <b>-19,183.6</b>   | <b>121,548.0</b>   | <b>90,327.9</b>    | <b>112,830.1</b>   | <b>...</b>         |
| 331                                | Domestic .....   | 109,619.0          | -19,183.6          | 121,548.0          | 90,327.9           | 112,830.1          | ...                |
| 332                                | Foreign .....  | ...                | ...                | ...                | ...                | ...                | ...                |

## **6. Technical Note on “Government Finance Statistics Report”**

### **(GFSM2014 Framework)**

#### **1. Statement of Government Operation**

- 1.1.** The Statement of Operations presents details of transactions in revenue and expense, as well as the net investment in nonfinancial assets, the net acquisition of financial assets, and the net incurrence of liabilities. Revenue is defined as the increase in net worth resulting from transactions, and expense as the decrease in net worth resulting from transactions. The net investment in nonfinancial assets equals the acquisitions minus disposals of fixed assets, minus consumption of fixed capital, plus changes in inventories, plus the net acquisition (acquisitions minus disposals) of valuables and nonproduced assets.
- 1.2.** Two important analytic balances are derived in the Statement of Operations. Revenue minus expense equals the net operating balance, reflecting the total change in net worth due to transactions. The subsequent deduction of the net investment in nonfinancial assets results in net lending (+) / net borrowing (–), which is also equal to the net result of transactions in financial assets and liabilities.
- 1.3.** The net operating balance is a summary measure of the sustainability of the reporting sector or subsector’s operations. It is comparable to the national accounts concept of saving plus net capital transfers receivable. The net operating balance as defined here excludes gains and losses resulting from changes in price levels and other changes in the volume of assets. The component of the change in net worth that is due to transactions can largely be attributed directly to government policies since governments have direct control over the decisions that lead to the interaction with other units by mutual agreement. The same cannot always be said for the other components of the total change in net worth. For example, changes in the market prices or events that impact on the volume of assets or liabilities are not in the direct control of government. Still, these risks need to be monitored so that governments can manage them proactively to minimize their potential fiscal impact.
- 1.4.** Net lending (+) / net borrowing (–) is a summary measure indicating the extent to which government is either putting financial resources at the disposal of other sectors in the economy or abroad, or utilizing the financial resources generated by other sectors in the economy or from abroad. It may therefore be viewed as an indicator of the financial impact of government activity on the rest of the economy and the rest of the world.
- 1.5.** The gross operating balance as presented in the Statement of Operations differs from the net operating balance in that it does not include consumption of fixed capital as an expense. Consumption of fixed capital can be difficult to measure in practice and a satisfactory estimate may not be available. If so, the gross operating balance may be more practical for analysis than the net operating balance. The net operating balance is, however, preferred in principle because it captures all costs of operations during the reporting period.
- 1.6.** Expenditure is the sum of expense and the net investment in nonfinancial assets and is presented as an additional aggregate in the Statement of Operations. This aggregate is not influenced by the level of consumption of fixed capital and is therefore suitable for

international comparisons between countries even if they cannot reliably measure consumption of fixed capital.

- 1.7.** Revenue is an increase in net worth resulting from a transaction. The major types of revenue are taxes (11), social contributions (12), grants (13), and other revenue (14). The disposal of a nonfinancial asset by sale or barter is not revenue because it has no effect on net worth. Rather, it changes the composition of the balance sheet by exchanging one asset (the nonfinancial asset) for another (the proceeds of the sale). Similarly, amounts receivable from loan repayments and loan disbursements are not revenue.
- 1.8.** Expense is a decrease in net worth resulting from a transaction. The major types of expense are compensation of employees (21), use of goods and services (22), consumption of fixed capital (23), interest (24), subsidies (25), grants (26), social benefits (27), and other expense (28). In addition, expense can be classified according to the functions of government, such as health or social protection. The acquisition of a nonfinancial asset by purchase or barter is not an expense because it has no effect on net worth. Rather, it changes the composition of the balance sheet by acquiring one asset (the nonfinancial asset) against the disposal/reduction in another asset or by incurring a liability (the payable for the asset). Similarly, amounts payable on loans extended and repayments on loans incurred are not classified as expense.
- 1.9.** The third section of the Statement of Operations records financing transactions, which are transactions that change a government's holdings of financial assets and liabilities. Transactions in financial assets can be classified in multiple ways; for ease of presentation, classification of financial assets according to whether the counterpart liability was incurred by a resident (indicated by "domestic" in the table) or a nonresident (indicated by "external") and similarly for the classification of liabilities.
- 1.10.** There are additional classifications of transactions in financial assets and liabilities in GFS. The first classification is based on the type of financial instruments involved in the transactions. The instruments are: monetary gold and SDRs; currency and deposits; debt securities; loans; equity and investment fund shares or units; insurance, pension, and standardized guarantee schemes; financial derivatives and employee stock options; and other accounts receivable/payable. The second classification is based on the sector of the counterparty of the transactions in financial instruments. That is, transactions in liabilities are classified according to the sector of the institutional unit conducting the counterpart transaction in financial assets, such as financial corporations, nonfinancial corporations, households, and nonprofit institutions serving households.
- 1.11.** Another possible classification of transactions in financial assets and liabilities is whether they were acquired or disposed of for the purpose of public policy or liquidity management. This distinction is not included in the Statement of Operations, but is used to define the overall fiscal balance.
- 1.12.** Public policy-related assets or liabilities may be acquired for a variety of reasons, such as fostering new industries, assisting ailing government corporations, or helping particular businesses suffering economic adversity. Such transactions can take a variety of forms, including loans, equity securities, and debt securities. Given that there is often a

concessional element to such transactions, it is useful to identify them in a separate category so that for some analyses the fiscal impact of these policy-related transactions in assets could be assessed separately

- 1.13.** All other transactions in financial assets are assumed to be for liquidity management or other purposes. That is, the assets are acquired to earn a market rate of return while keeping sufficient funds on hand to finance day-to-day operations, or to meet the long-term needs of society, such as through a special purpose government fund.