



ព្រះរាជាណាចក្រកម្ពុជា  
ជាតិ សាសនា ព្រះមហាក្សត្រ  
KINGDOM OF CAMBODIA  
Nation Religion King

ក្រសួងសេដ្ឋកិច្ច និង ហិរញ្ញវត្ថុ

MINISTRY OF ECONOMY AND FINANCE

# ***Government Finance Statistics***

## ***May 2024***

*(Preliminary data)*

<b>Content</b>	<b>Page</b>
<b>1.Brief Note on Monthly Budget Implementation</b>	<b>1</b>
<b>2.Budgetary Central Government Finance Statistics</b>	
<b>2.1.Statement of Government Operations</b>	<b>2</b>
<b>2.2.Table of Revenue</b>	<b>3</b>
<b>2.3.Table of Expense</b>	<b>5</b>
<b>2.4.Table of Transactions in Assets and Liabilities</b>	<b>6</b>
<b>2.5.Charts</b>	<b>7</b>
<b>3.General Government Finance Statistics</b>	<b>9</b>
<b>4.Budgetary Central Government Finance Statistics</b>	<b>10</b>
<b>5.Local Government Finance Statistics</b>	<b>11</b>
<b>6.TOFE to GFS Derivation Table</b>	<b>12</b>
<b>7.Technical Note on "Government Finance Statistics Report"</b>	<b>13</b>
<b>8.Statistical Note</b>	<b>19</b>

## 1. Executive Summary of Government Finance Statistics

**The implementation of the Budgetary Central Government (BCG)** in May 2024 in the form of GFMS2014 shows that the BCG collected 1,905 billion riels in revenue, equivalent to 6.52% of the 2024 annual budget law (BL) and the BCG's expenditure reached 1,498 equivalents to 4.41% of the 2024 BL. At the same time, the BCG's budget execution in the five months of 2024 has a deficit of 1,684 billion riels, while the implementation of the five months of 2023 has a deficit of 229 billion riels.

**Revenue performance**, in May BCG collected 1,905 billion riels in revenue, equivalent to 6.52% of the 2024 BL, consisting of 1,711 billion riels in tax revenue, 1,1 billion riels in grant and 194 billion riels in other revenue. **Compared to last month's performance**, BCG's revenue decreased by 9.02%, of which tax revenue decreased by 8.58% due to a decreased of income tax and income tax (individual and cooperation) by 42.23%, revenue from sale of goods and services increased by 18.73%, and international trade tax increased by 1.16% and other tax revenue increased by 2.92% in which revenue from sale of goods and services increased by 12.85%. **Compared to May 2023**, BCG's revenue increased by 2.59%, in which tax revenue increased by 5.28% and other revenue increased by 66.56%

**Expenditure Execution**, in May BCG's expenditure reached 1,498 billion riels, equivalent to 4.41% of the 2024 BL, consisting of 1,173 billion riels in expense and 326 billion riels and net acquisition of non-financial assets capital. **Compared to last month's performance**, BCGs decreased by 46.32% in which expense decreased by 40.23% and net acquisition of non-financial assets capital decreased by 60.73%. Compared to May 2023, BCG's expenditure execution increased by 7.11%, in which expenses increased by 13.92% and net acquisition of non-financial assets decreased by 13.41%.

**Overall Performance**, based on revenue performance and expenditure execution above, BCG's budget execution in May has a 407 billion riels deficit. The budget execution in the five months of 2024 has a deficit of 1,684 billion riels, while budget execution in the five months of 2023 had a deficit of 229 billion riels. However, the deficit is at a low pace state that equivalent to 35.75% of the planned annual budget deficit. Budget deficit in the five months of 2024 is reflected to the increased of net incurrence of liabilities 233 billion riels and the decreased of net acquisition of financial assets 641 billion riels.

## 2.Budgetary Central Government

### 2.1. Statement of Government Operations

Millions of Riels, Fiscal year ends December 31

		BL2024	2024	Act2024/ BL 2024	2024M1	2024M2	2024M3	2024M4	2024M5	2024M6	2024M7	2024M8	2024M9	2024M10	2024M11	2024M12
		Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash
<b>1</b>	<b>Revenue .....</b>	<b>29,242,848</b>	<b>10,632,878</b>	<b>36.36%</b>	<b>1,695,309</b>	<b>1,776,210</b>	<b>3,161,615</b>	<b>2,094,284</b>	<b>1,905,460</b>							
11	Taxes .....	25,376,301	9,550,051	37.63%	1,523,434	1,485,406	2,959,612	1,871,085	1,710,514							
13	Grants .....	696,377	67,638	9.71%	15,398	10,527	5,797	34,831	1,086							
14	Other revenue .....	3,170,170	1,015,188	32.02%	156,478	280,277	196,206	188,368	193,860							
<b>2</b>	<b>Expense .....</b>	<b>23,515,838</b>	<b>9,836,140</b>	<b>41.83%</b>	<b>1,701,763</b>	<b>3,887,068</b>	<b>1,112,679</b>	<b>1,961,963</b>	<b>1,172,668</b>							
21	Compensation of employees .....	7,707,677	3,030,261	39.31%	583,750	576,538	610,801	707,166	552,006							
22	Use of goods and services .....	3,627,425	810,527	22.34%	144,845	127,102	138,557	200,950	199,073							
24	Interest .....	699,568	210,637	30.11%	13,863	130,858	15,017	30,377	20,521							
25	Subsidies .....	6,150	0	0.00%	0	0	0	0	0							
26	Grants .....	4,953,177	4,161,852	84.02%	525,231	2,799,533	133,991	603,852	99,245							
27	Social benefits .....	2,949,838	1,321,189	44.79%	422,114	193,959	144,687	323,184	237,245							
28	Other expense .....	3,572,003	301,674	8.45%	11,959	59,077	69,626	96,435	64,577							
<b>GOB</b>	<b>Gross operating balance (1-2+23+NOBz) .....</b>	<b>5,727,010</b>	<b>796,738</b>	<b>13.91%</b>	<b>-6,454</b>	<b>-2,110,858</b>	<b>2,048,936</b>	<b>132,322</b>	<b>732,792</b>							
<b>NOB</b>	<b>Net operating balance (1-2+NOBz) <sup>cl</sup> .....</b>	<b>5,727,010</b>	<b>796,738</b>	<b>13.91%</b>	<b>-6,454</b>	<b>-2,110,858</b>	<b>2,048,936</b>	<b>132,322</b>	<b>732,792</b>							
<b>31</b>	<b>Net Acquisition of Nonfinancial Assets .....</b>	<b>10,437,969</b>	<b>2,481,111</b>	<b>23.77%</b>	<b>167,525</b>	<b>680,267</b>	<b>478,692</b>	<b>829,055</b>	<b>325,572</b>							
311	Fixed assets .....	10,437,969	2,475,356	23.71%	167,525	680,267	478,692	824,513	324,358							
314	Nonproduced assets .....	0	5,756	...	0	0	0	4,541	1,214							
<b>2M</b>	<b>Expenditure (2+31) .....</b>	<b>33,953,807</b>	<b>12,317,251</b>	<b>36.28%</b>	<b>1,869,289</b>	<b>4,567,334</b>	<b>1,591,371</b>	<b>2,791,017</b>	<b>1,498,240</b>							
<b>NLB</b>	<b>Net lending (+) / Net borrowing (-) (1-2-31) or (1-2M) ..</b>	<b>-4,710,959</b>	<b>-1,684,373</b>	<b>...</b>	<b>-173,980</b>	<b>-2,791,124</b>	<b>1,570,244</b>	<b>-696,733</b>	<b>407,220</b>							
<b>32</b>	<b>Net acquisition of financial assets .....</b>	<b>-109,495</b>	<b>-606,749</b>	<b>...</b>	<b>-28,911</b>	<b>-2,613,951</b>	<b>1,817,354</b>	<b>-422,193</b>	<b>640,953</b>							
321	Domestic .....	-109,495	-606,749	...	-28,911	-2,613,951	1,817,354	-422,193	640,953							
<b>33</b>	<b>Net incurrence of liabilities .....</b>	<b>4,601,464</b>	<b>1,225,205</b>	<b>26.63%</b>	<b>145,069</b>	<b>177,173</b>	<b>252,527</b>	<b>416,703</b>	<b>233,733</b>							
331	Domestic .....	440,000.0	0	0.00%	0	0	0	0	0							
332	Foreign .....	4,161,464	1,225,205	29.44%	145,069	177,173	252,527	416,703	233,733							

## 2.Budgetary Central Government

### 2.2. Table of Revenue

Millions of Riels, Fiscal year ends December 31

		BL2024	2024	Act2024/ BL 2024	2024M1	2024M2	2024M3	2024M4	2024M5	2024M6	2024M7	2024M8	2024M9	2024M10	2024M11	2024M12
		Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash
<b>1</b>	<b>REVENUE .....</b>	<b>29,242,848</b>	<b>8,727,418</b>	<b>29.84%</b>	<b>1,695,309</b>	<b>1,776,210</b>	<b>3,161,615</b>	<b>2,094,284</b>	<b>1,905,460</b>							
<b>11</b>	<b>Taxes .....</b>	<b>25,376,301</b>	<b>7,839,537</b>	<b>30.89%</b>	<b>1,523,434</b>	<b>1,485,406</b>	<b>2,959,612</b>	<b>1,871,085</b>	<b>1,710,514</b>							
<b>111</b>	<b>Taxes on income, profits, and capital gains .....</b>	<b>8,953,173</b>	<b>3,623,444</b>	<b>40.47%</b>	<b>633,692</b>	<b>445,653</b>	<b>1,770,502</b>	<b>773,596</b>	<b>446,922</b>							
1111	Payable by individuals .....	1,653,173	533,191	32.25%	142,749	118,897	127,725	143,820	126,911							
1112	Payable by corporations and other enterprises .....	7,300,000	3,090,253	42.33%	490,943	326,756	1,642,777	629,777	320,011							
<b>114</b>	<b>Taxes on goods and services .....</b>	<b>13,886,535</b>	<b>3,379,718</b>	<b>24.34%</b>	<b>694,449</b>	<b>857,973</b>	<b>954,512</b>	<b>872,784</b>	<b>1,036,282</b>							
1141	General taxes on goods and services .....	8,097,024	2,148,315	26.53%	430,386	564,500	625,756	527,673	687,247							
11411	Value-added taxes .....	8,097,024	2,148,311	26.53%	430,385	564,499	625,755	527,672	687,246							
11413	Turnover & other general taxes on G & S .....	0	5		1	1	1	1	1							
1142	Excises .....	5,789,511	1,230,815	21.26%	263,855	293,327	328,617	345,016	348,903							
1145	Taxes on use of goods and on permission to use goods or perform .....	0.0	588		208	146	139	95	132							
11452	Other .....	0.0	588		208	146	139	95	132							
<b>115</b>	<b>Taxes on international trade and transactions .....</b>	<b>2,536,593</b>	<b>836,375</b>	<b>32.97%</b>	<b>195,293</b>	<b>181,779</b>	<b>234,598</b>	<b>224,705</b>	<b>227,310</b>							
1151	Customs and other import duties .....	2,480,401	761,028	30.68%	175,394	171,534	214,262	199,838	203,113							
1152	Taxes on exports .....	56,192	75,347	134.09%	19,899	10,246	20,336	24,867	24,197							
<b>13</b>	<b>Grants .....</b>	<b>696,377</b>	<b>66,552</b>	<b>9.56%</b>	<b>15,398</b>	<b>10,527</b>	<b>5,797</b>	<b>34,831</b>	<b>1,086</b>							
<b>131</b>	<b>From foreign governments .....</b>	<b>251,491</b>	<b>17,794</b>	<b>7.08%</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>17,794</b>	<b>0</b>							
1312	Capital .....	251,491	17,794	7.08%	0	0	0	17,794	0							
<b>132</b>	<b>From international organizations .....</b>	<b>444,886</b>	<b>48,759</b>	<b>10.96%</b>	<b>15,398</b>	<b>10,527</b>	<b>5,797</b>	<b>17,037</b>	<b>1,086</b>							
1322	Capital .....	444,886	48,759	10.96%	15,398	10,527	5,797	17,037	1,086							
<b>14</b>	<b>Other revenue .....</b>	<b>3,170,170</b>	<b>821,328</b>	<b>25.91%</b>	<b>156,478</b>	<b>280,277</b>	<b>196,206</b>	<b>188,368</b>	<b>193,860</b>							
<b>141</b>	<b>Property income .....</b>	<b>786,654</b>	<b>179,380</b>	<b>22.80%</b>	<b>36,486</b>	<b>92,013</b>	<b>18,274</b>	<b>32,608</b>	<b>22,019</b>							
1411	Interest .....	206,631	0	0.00%	0	0	0	0	0							
14112	From residents other than general government .....	206,631	0	0.00%	0	0	0	0	0							
1412	Dividends .....	292,795	88,039	30.07%	0	82,571	3,883	1,584	3,176							

## 2.Budgetary Central Government

### 2.2. Table of Revenue

Millions of Riels, Fiscal year ends December 31

		BL2024	2024	Act2024/ BL 2024	2024M1	2024M2	2024M3	2024M4	2024M5	2024M6	2024M7	2024M8	2024M9	2024M10	2024M11	2024M12
		Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash
1413	Withdrawals from income of quasi-corporations .....	0	34	...	8	9	9	9	10							
1415	Rent .....	287,228	91,307	31.79%	36,478	9,433	14,382	31,015	18,833							
<b>142</b>	<b>Sales of goods and services .....</b>	<b>2,136,256</b>	<b>554,935</b>	<b>25.98%</b>	<b>91,985</b>	<b>170,442</b>	<b>156,604</b>	<b>135,904</b>	<b>153,362</b>							
1421	Sales of market establishments .....	931,887	189,388	20.32%	30,230	59,502	53,983	45,674	44,193							
1422	Administrative fees .....	959,881	285,995	29.79%	51,247	77,164	79,763	77,821	93,375							
1423	Incidental sales by nonmarket establishments .....	244,488	79,552	32.54%	10,508	33,776	22,859	12,410	15,793							
<b>143</b>	<b>Fines, penalties, and forfeits .....</b>	<b>247,259</b>	<b>87,013</b>	<b>35.19%</b>	<b>28,007</b>	<b>17,822</b>	<b>21,328</b>	<b>19,856</b>	<b>18,480</b>							

## 2. Budgetary Central Government

### 2.3. Table of Expense

Millions of Riels, Fiscal year ends December 31

		BL2024	2024	Act2024/ BL 2024	2024M1	2024M2	2024M3	2024M4	2024M5	2024M6	2024M7	2024M8	2024M9	2024M10	2024M11	2024M12
		Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash
2	EXPENSE .....	23,515,838	9,836,140	41.83%	1,701,763	3,887,068	1,112,679	1,961,963	1,172,668							
21	Compensation of employees .....	7,707,677	3,030,261	39.31%	583,750	576,538	610,801	707,166	552,006							
211	Wages and salaries .....	7,707,677	3,030,261	39.31%	583,750	576,538	610,801	707,166	552,006							
22	Use of goods and services .....	3,627,425	810,527	22.34%	144,845	127,102	138,557	200,950	199,073							
24	Interest .....	699,568	210,637	30.11%	13,863	130,858	15,017	30,377	20,521							
241	To nonresidents .....	699,568	206,930	29.58%	11,863	130,594	15,017	29,959	19,496							
25	Subsidies .....	6,150	0	0.00%	-	-	0	0	0							
251	To public corporations .....	6,150	0	0.00%	-	-	0	0	0							
26	Grants .....	4,953,177	4,161,852	84.02%	525,231	2,799,533	133,991	603,852	99,245							
262	To international organizations .....	158,862	31,085	19.57%	292	250	22,989	5,556	1,997							
2621	Current .....	158,862	31,085	19.57%	292	250	22,989	5,556	1,997							
263	To other general government units .....	4,794,315	4,130,767	86.16%	524,939	2,799,283	111,002	598,296	97,248							
2631	Current .....	4,794,315	4,130,767	86.16%	524,939	2,799,283	111,002	598,296	97,248							
27	Social benefits .....	2,949,838	1,321,189	44.79%	422,114	193,959	144,687	323,184	237,245							
271	Social security benefits .....	2,163,769	1,076,347	49.74%	410,175	120,587	131,755	272,901	140,929							
272	Social assistance benefits .....	525,957	164,592	31.29%	1,605	65,121	995	8,764	88,107							
273	Employer social benefits .....	260,112	80,250	30.85%	10,335	8,251	11,937	41,518	8,208							
28	Other expense .....	3,572,003	301,674	8.45%	11,959	59,077	69,626	96,435	64,577							
282	Transfers not elsewhere classified .....	3,569,527	301,303	8.44%	11,959	59,077	69,463	96,229	64,575							
2821	Current .....	3,569,527	301,303	8.44%	11,959	59,077	69,463	96,229	64,575							
283	Premiums, fees, and claims related to nonlife insurance and .....	2,476	371.27	14.99%	-	-	164	205	2							
2831	Premiums, fees, and current claims .....	2,476	371.27	14.99%	-	-	164	205	2							
28311	Premiums .....	2,476	371.27	14.99%	-	-	164	205	2							

## 2.Budgetary Central Government

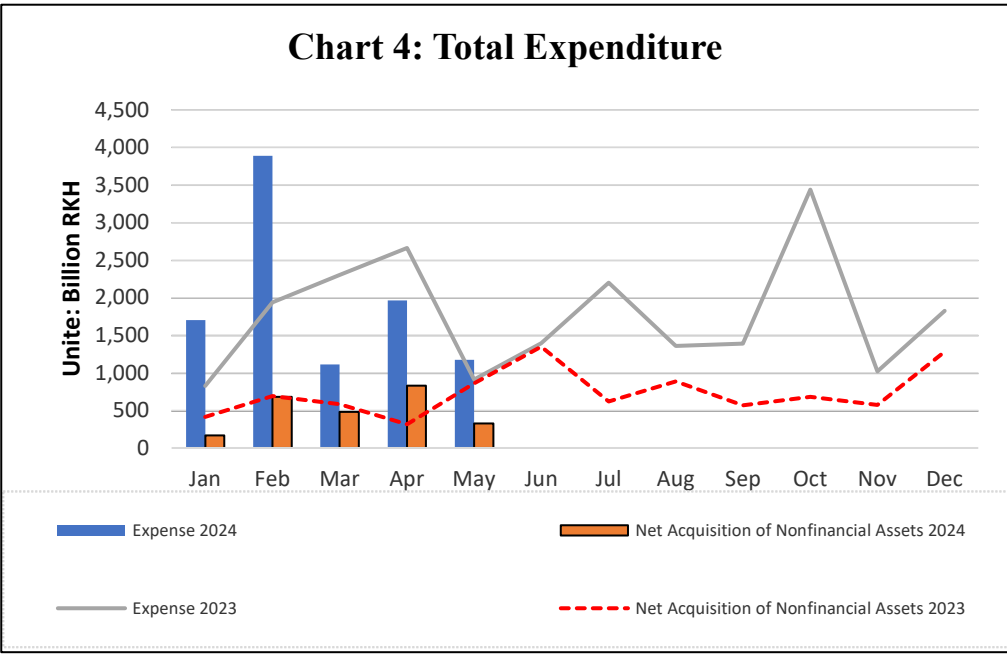
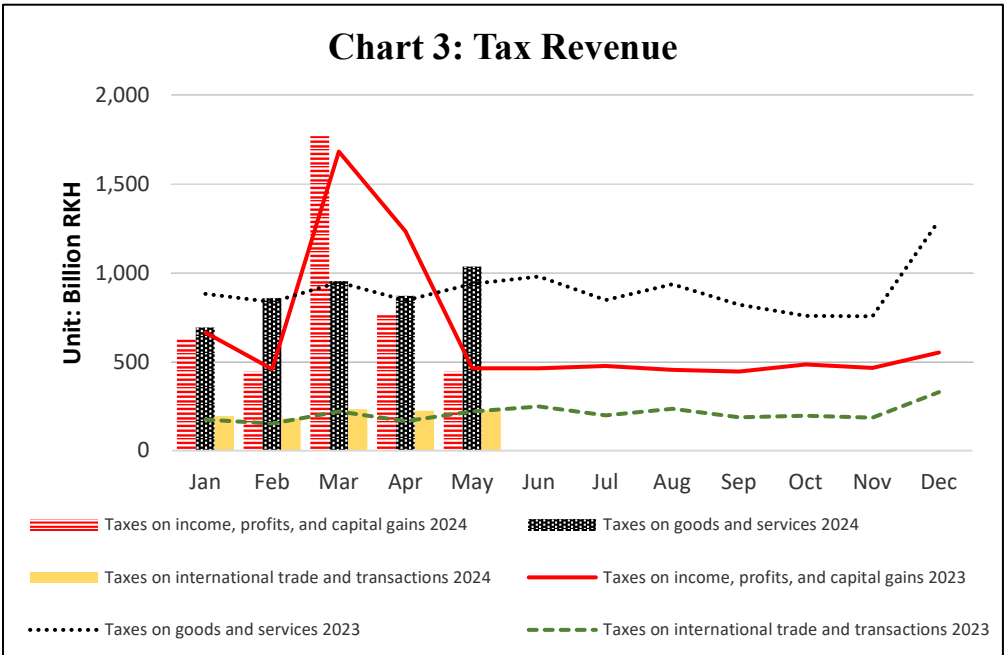
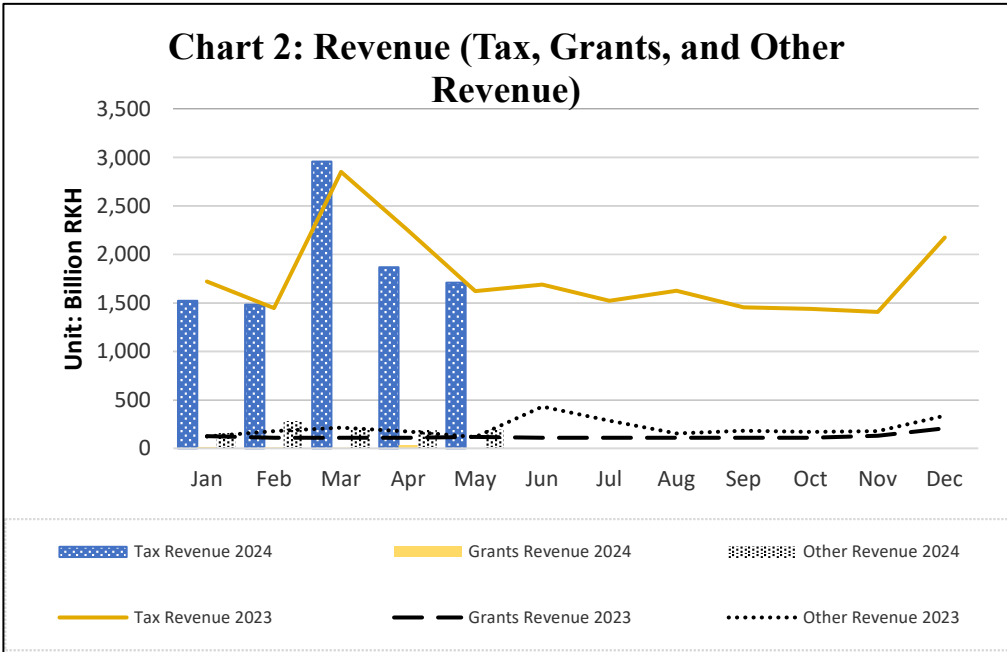
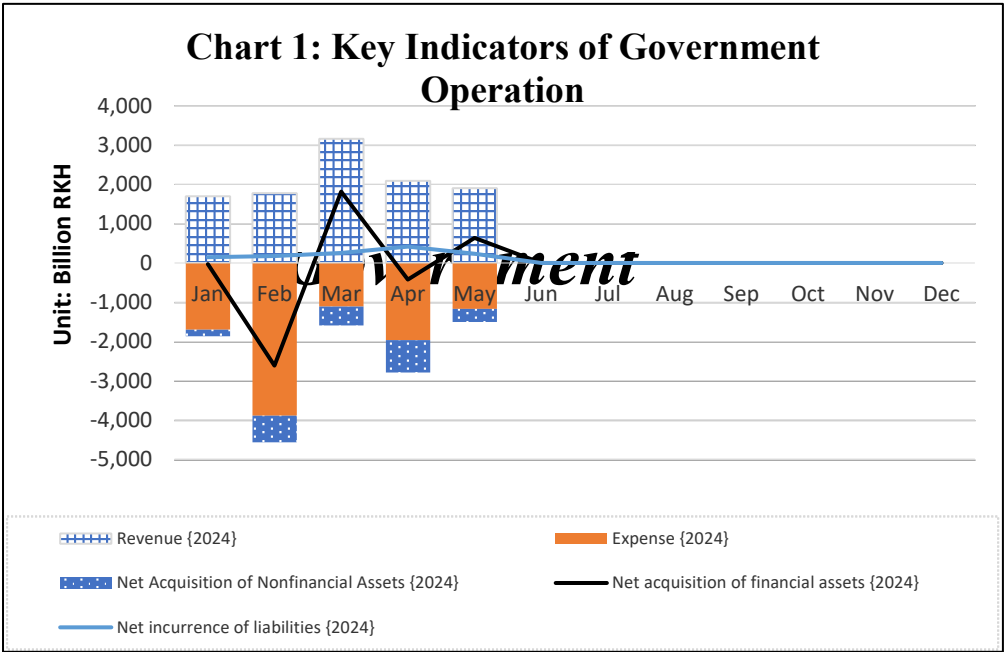
### 2.4. Table of Transactions in Assets and Liabilities

Millions of Riels, Fiscal year ends December 31

		BL2024	2024	Act2024/ BL 2024	2024M1	2024M2	2024M3	2024M4	2024M5	2024M6	2024M7	2024M8	2024M9	2024M10	2024M11	2024M12
		Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash
3	<b>CHANGE IN NET WORTH: TRANSACTIONS <sup>cl</sup></b>	5,727,010	649,158	11.34%	(6,454)	(2,110,858)	2,043,519	-9,841	732,792							
31	<b>Net acquisition of nonfinancial assets <sup>dl</sup></b>	10,437,969	2,481,111	23.77%	167,525	680,267	478,692	829,055	325,572							
311	<b>Fixed assets</b>	10,437,969	2,475,356	23.71%	167,525	680,267	478,692	824,513	324,358							
311A	<i>Acquisitions: fixed assets</i>	10,437,975	2,475,356	0	167,525	680,267	478,692	824,513	324,358							
311B	<i>Disposals: fixed assets</i>	6	0	-	-	-	0	0	0							
3111	Buildings and structures	10,430,454	2,461,786	0	166,707	677,034	475,850	823,099	319,097							
3111A	<i>Acquisitions: buildings and structures</i>	10,430,454	2,461,786	0	166,707	677,034	475,850	823,099	319,097							
3112	Machinery and equipment	7,521	13,569	2	818	3,233	2,843	1,414	5,261							
3112A	<i>Acquisitions: machinery and equipment</i>	7,521	13,569	2	818	3,233	2,843	1,414	5,261							
3113	Other fixed assets	(6)	0	...	-	-	0	0	0							
3113B	<i>Disposals: other fixed assets</i>	6	0	-	-	-	0	0	0							
314	<b>Nonproduced assets</b>	0	5,756		-	-	0	4,541	1,214							
314A	<i>Acquisitions: nonproduced assets</i>	0	5,756		-	-	0	4,541	1,214							
3141	Land	0	5,756		-	-	0	4,541	1,214							
3141A	<i>Acquisitions: land</i>	0	5,756		-	-	0	4,541	1,214							
32	<b>Net acquisition of financial assets [321+322+323]</b>	-109,495	-606,749	...	(28,911)	(2,613,951)	1,817,354	-422,193	640,953							
3202	Currency and deposits [3212+3222]	0	-543,125		(28,911)	(2,612,601)	1,824,339	-366,905	640,953							
3204	Loans [3214+3224]	(328,686)	-63,623	...	-	(1,350)	-6,985	-55,288	0							
3205	Equity and investment fund shares [3215+3225]	219,191	0		-	-	0	0	0							
321	<b>Domestic</b>	-109,495	-606,749	...	(28,911)	(2,613,951)	1,817,354	-422,193	640,953							
3212	Currency and deposits	0	-543,125		(28,911)	(2,612,601)	1,824,339	-366,905	640,953							
3214	Loans	(328,686)	-63,623	...	-	(1,350)	-6,985	-55,288	0							
3215	Equity and investment fund shares	219,191	0		-	-	0	0	0							
33	<b>Net incurrence of liabilities [331+332]</b>	4,601,464	1,225,205	26.63%	145,069	177,173	252,527	416,703	233,733							
3304	Loans [3314+3324]	4,161,464	1,225,205	0	145,069	177,173	252,527	416,703	233,733							
3308	Other accounts payable [3318+3328]	440,000.0	0		-	-	0	0	0							
331	<b>Domestic</b>	440,000	0	0.00%	-	-	0	0	0							
3318	Other accounts payable	440,000.0	0		-	-	0	0	0							
332	<b>Foreign</b>	4,161,464	1,225,205	29.44%	145,069	177,173	252,527	416,703	233,733							
3324	Loans	4,161,464	1,225,205	0	145,069	177,173	252,527	416,703	233,733							

# 2.Budgetary Central Government

## 2.5. Charts

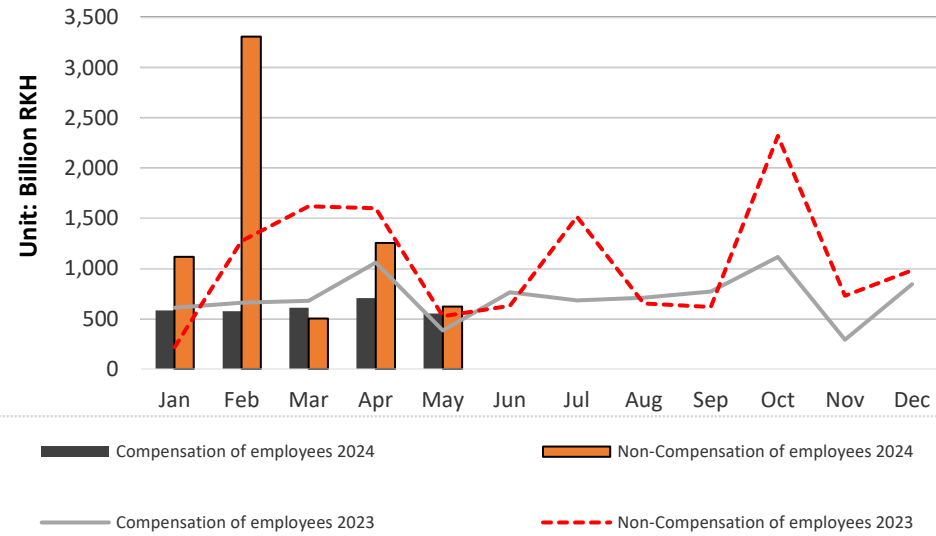




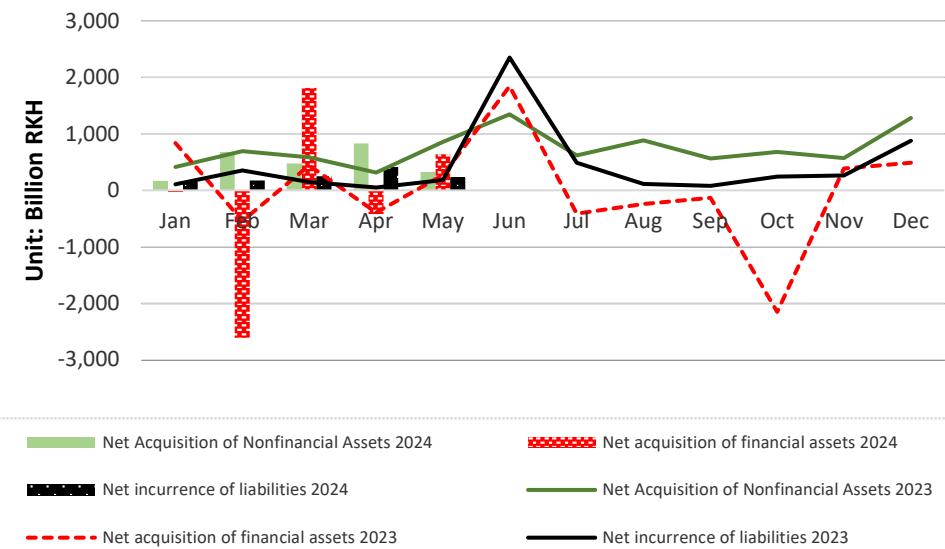
## 2.Budgetary Central Government

### 2.5. Charts

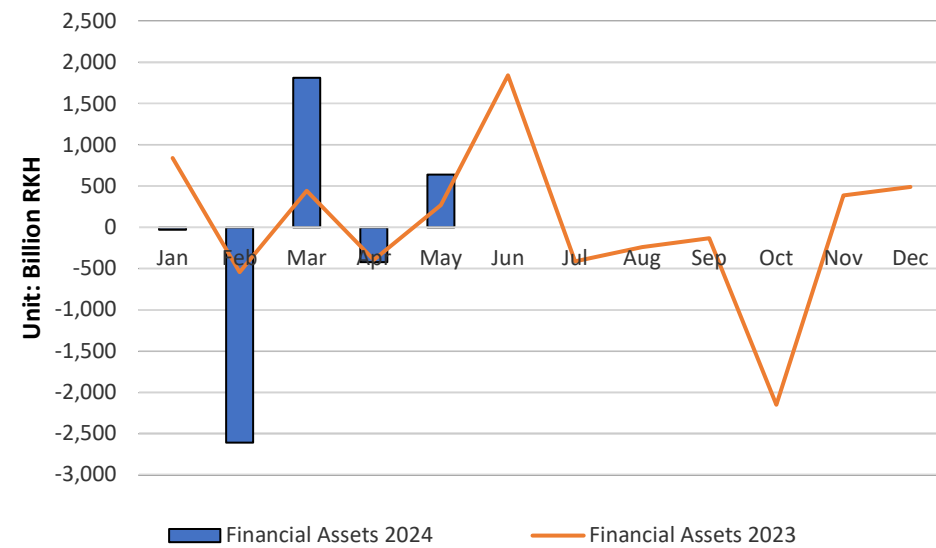
**Chart 5: Expenses**



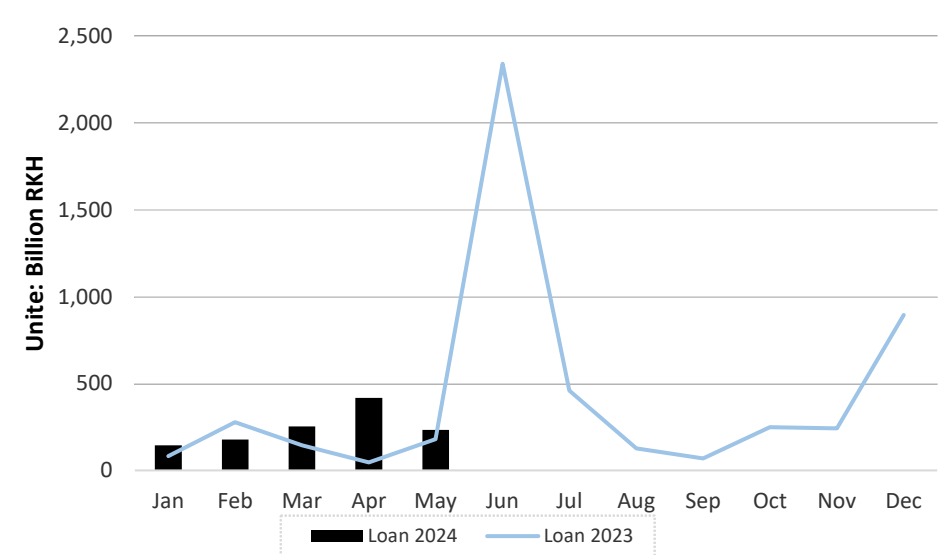
**Chart 6: Transaction in Asset and Liability**



**Chart 7: Financial Assets**



**Chart 8: Liability**



### 3. General Government Finance Statistics

Millions of Riels, Fiscal year ends December 31

STATEMENT OF GOVERNMENT OPERATIONS		2015	2016	2017	2018	2019	2020	2021	2022	BL2023	2023 Q1 (3)	2023 Q2 (3)	2023 Q3 (3)	2023
		Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash
1	Revenue .....	14,409,681	16,913,325	19,386,752	23,599,112	29,461,178	25,334,068	23,041,022	27,916,023	28,714,617	7,360,070	7,073,315	6,237,159	27,594,910
11	Taxes .....	11,468,515	12,800,088	15,192,684	18,560,887	23,821,776	20,881,713	19,803,575	24,168,048	25,272,466	6,427,868	5,919,237	5,118,547	23,100,325
13	<i>Government Finance</i> .....	1,427,542	2,010,468	1,706,636	2,132,905	2,200,916	2,043,869	1,101,597	1,201,355	912,569	397,317	393,868	451,144	1,738,649
14	Other revenue .....	1,513,624	2,102,769	2,487,431	2,905,319	3,438,486	2,408,487	2,135,851	2,546,620	2,529,582	534,885	760,210	667,469	2,755,937
2	Expense .....	9,183,371	10,983,010	13,335,239	15,276,897	18,040,096	19,636,503	21,289,396	20,333,100	20,657,460	4,110,411	5,374,761	5,644,122	21,531,322
21	Compensation of employees .....	4,149,138	5,124,588	6,297,240	7,412,914	8,354,522	8,991,932	8,860,375	9,152,909	10,552,082	2,228,592	2,582,821	2,523,464	10,046,841
22	Use of goods and services .....	2,841,265	3,120,399	3,650,346	4,092,509	4,984,054	4,197,578	6,139,325	4,778,255	5,282,725	415,475	950,126	1,283,586	4,606,747
24	Interest .....	222,839	291,395	288,323	338,018	366,559	380,871	404,660	438,965	769,491	164,769	40,193	173,245	473,144
25	Subsidies .....	20,700	82,080	225,055	10,485	616,400	371,001	45,184	41,864	9,000	-	-	-	78,018
26	Grants .....	241,011	281,985	478,590	542,874	411,577	673,339	474,216	717,628	519,600	159,562	265,957	211,454	828,592
27	Social benefits .....	1,122,172	1,195,515	1,376,075	1,540,132	1,689,863	3,484,962	4,303,707	3,860,077	2,167,894	994,331	1,279,128	1,103,523	4,046,694
28	Other expense .....	586,247	887,048	1,019,610	1,339,967	1,617,122	1,536,820	1,061,929	1,343,402	1,356,668	147,682	256,538	348,849	1,451,286
GOB	Gross operating balance (1-2+23+NOBz) .....	5,226,310	5,930,314	6,051,513	8,322,215	11,421,082	5,697,565	1,751,626	7,582,923	8,057,157	3,249,659	1,698,554	593,038	6,063,588
NOB	Net operating balance (1-2+NOBz) <sup>cl</sup> .....	5,226,310	5,930,314	6,051,513	8,322,215	11,421,082	5,697,565	1,751,626	7,582,923	8,057,157	3,249,659	1,698,554	593,038	6,063,588
31	Net Acquisition of Nonfinancial Assets .....	5,700,652	6,173,782	6,747,191	7,663,907	8,161,278	9,300,353	9,403,441	7,181,753	14,705,779	1,771,534	2,562,245	1,970,412	10,058,972
311	Fixed assets .....	5,688,350	6,149,369	6,742,610	7,526,577	8,096,314	9,255,187	9,279,562	7,096,463	14,679,009	1,770,895	2,558,007	1,947,145	10,013,623
314	Nonproduced assets .....	12,301	24,412	4,581	137,330	64,964	45,167	123,879	85,289	26,770	639	4,238	23,266	45,349
2M	Expenditure (2+31) .....	14,884,022	17,156,792	20,082,430	22,940,804	26,201,374	28,936,856	30,692,837	27,514,853	35,363,239	5,881,945	7,937,006	7,614,533	31,590,294
NLB	Net lending (+) / Net borrowing (-) (1-2-31) or (1-2M) .....	(474,341)	(243,467)	(695,678)	658,308	3,259,804	(3,602,788)	(7,651,815)	401,170	(6,648,622)	1,478,125	(863,691)	(1,377,374)	(3,995,384)
TRANSACTIONS IN FINANCIAL ASSETS AND LIABILITIES (FINANCING):														
32	Net acquisition of financial assets .....	1,883,927	1,626,246	2,939,691	3,073,469	6,205,762	313,863	(4,035,985)	5,087,880	(921,619)	2,218,002	1,911,475	(1,155,188)	1,507,229
321	Domestic .....	1,883,927	1,626,246	2,939,691	3,073,469	6,205,762	313,863	(4,035,985)	5,087,880	(921,619)	2,218,002	1,911,475	(1,155,188)	1,507,229
33	Net incurrence of liabilities .....	2,358,197	1,869,715	1,889,811	1,990,432	2,948,819	3,916,651	3,617,184	4,686,710	5,586,468	739,754	2,770,611	222,186	5,497,935
331	Domestic .....	220,291	115,194	(466,421)	113,596	465,002	46,464	(191,530)	1,059,032	813,000	233,854	407,983	(57,350)	380,568
332	Foreign .....	2,137,905	1,754,521	2,356,231	1,876,836	2,483,817	3,870,187	3,808,715	3,627,678	4,773,468	505,900	2,362,628	279,536	5,117,366

## 4. Budgetary Central Government Finance Statistics

Millions of Riels, Fiscal year ends December 31

STATEMENT OF GOVERNMENT OPERATIONS		2015	2016	2017	2018	2019	2020	2021	2022 (1)	BL2023	2023 Q1	2023 Q2	2023 Q3	2023
		Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash
<b>1</b>	<b>Revenue .....</b>	<b>13,589,225</b>	<b>16,102,389</b>	<b>18,332,979</b>	<b>21,956,885</b>	<b>27,269,838</b>	<b>23,153,071</b>	<b>21,770,209</b>	<b>25,044,368</b>	<b>26,246,991</b>	<b>6,882,195</b>	<b>6,620,223</b>	<b>5,604,285</b>	<b>25,211,199.0</b>
11	Taxes .....	10,707,143	12,044,830	14,183,089	16,974,374	21,708,033	18,938,923	18,084,219	22,088,509	23,100,116	6,023,931	5,563,756	4,663,806	21,219,317
13	Grants .....	1,422,766	2,008,955	1,704,556	2,128,129	2,194,160	2,031,391	1,717,043	821,431	912,569	346,086	334,790	327,967	1,456,433
14	Other revenue .....	1,459,316	2,048,604	2,445,334	2,854,382	3,367,645	2,182,757	1,968,946	2,134,428	2,234,306	512,178	721,677	612,512	2,535,448
<b>2</b>	<b>Expense .....</b>	<b>8,838,263</b>	<b>10,538,002</b>	<b>12,798,116</b>	<b>14,453,941</b>	<b>17,356,854</b>	<b>18,436,418</b>	<b>20,386,125</b>	<b>17,921,635</b>	<b>18,748,112</b>	<b>5,057,689</b>	<b>4,940,957</b>	<b>5,143,084</b>	21,259,206
21	Compensation of employees .....	3,924,062	4,815,589	5,953,521	6,994,459	7,853,824	8,357,188	7,715,076	7,581,380	8,616,086	1,949,803	2,207,698	2,156,860	8,570,646
22	Use of goods and services .....	2,156,292	2,423,808	2,807,262	3,057,066	3,184,358	2,902,485	2,777,280	2,396,101	3,299,407	248,690	690,375	817,142	2,797,457
24	Interest .....	222,839	291,395	288,323	338,018	366,559	380,871	403,261	432,636	769,491	164,769	40,193	173,245	473,144
25	Subsidies .....	20,700	82,080	225,055	10,485	611,600	327,400	3,155	0	9,000	0	0	0	2,963
26	Grants .....	870,490	915,781	1,220,952	1,314,732	2,351,599	1,620,992	2,375,009	3,175,510	2,975,375	1,581,699	583,825	653,088	4,368,513
27	Social benefits .....	1,112,463	1,184,011	1,359,717	1,523,618	1,674,326	3,469,400	3,362,485	3,604,444	2,091,777	990,175	1,258,038	1,082,641	3,969,770
28	Other expense .....	531,416	825,339	943,287	1,215,563	1,314,588	1,378,081	3,749,859	731,564	986,976	122,552	160,828	260,107	1,076,714
<b>GOB</b>	<b>Gross operating balance (1-2+23+NOBz) .....</b>	<b>4,750,962</b>	<b>5,564,387</b>	<b>5,534,863</b>	<b>7,502,944</b>	<b>9,912,984</b>	<b>4,716,653</b>	<b>1,384,084</b>	<b>7,122,733</b>	<b>7,498,879</b>	<b>1,824,506</b>	<b>1,679,266</b>	<b>461,201</b>	3,951,993
<b>NOB</b>	<b>Net operating balance (1-2+NOBz) <sup>cl</sup> .....</b>	<b>4,750,962</b>	<b>5,564,387</b>	<b>5,534,863</b>	<b>7,502,944</b>	<b>9,912,984</b>	<b>4,716,653</b>	<b>1,384,084</b>	<b>7,122,733</b>	<b>7,498,879</b>	<b>1,824,506</b>	<b>1,679,266</b>	<b>461,201</b>	<b>3,951,993</b>
<b>31</b>	<b>Net Acquisition of Nonfinancial Assets .....</b>	<b>5,387,432</b>	<b>5,879,159</b>	<b>6,442,470</b>	<b>7,129,990</b>	<b>7,516,027</b>	<b>8,651,989</b>	<b>9,172,556</b>	<b>5,799,520</b>	<b>14,141,846</b>	<b>1,689,611</b>	<b>2,315,792</b>	<b>1,676,219</b>	8,817,145
311	Fixed assets .....	5,376,656	5,872,697	6,437,929	6,993,155	7,465,277	8,611,007	9,056,933	5,759,973	14,141,846	1,689,611	2,315,792	1,659,854	8,800,779
314	Nonproduced assets .....	10,776	6,462	4,542	136,836	50,750	40,983	115,623	39,547	0	0	0	16,365	16,365
<b>2M</b>	<b>Expenditure (2+31) .....</b>	<b>14,225,695</b>	<b>16,417,161</b>	<b>19,240,587</b>	<b>21,583,931</b>	<b>24,872,881</b>	<b>27,088,407</b>	<b>29,558,681</b>	<b>23,721,156</b>	<b>32,889,958</b>	<b>6,747,300</b>	<b>7,256,749</b>	<b>6,819,303</b>	30,076,351
<b>NLB</b>	<b>Net lending (+) / Net borrowing (-) (1-2-31) or (1-2M) .....</b>	<b>-636,470</b>	<b>-314,772</b>	<b>-907,608</b>	<b>372,954</b>	<b>2,396,958</b>	<b>-3,935,336</b>	<b>-7,788,472</b>	<b>1,323,213</b>	<b>-6,642,968</b>	<b>134,896</b>	<b>-636,526</b>	<b>-1,215,018</b>	(4,865,152)
<b>32</b>	<b>Net acquisition of financial assets .....</b>	<b>1,612,179</b>	<b>1,574,127</b>	<b>2,606,213</b>	<b>2,225,434</b>	<b>4,877,914</b>	<b>-65,149</b>	<b>-4,216,573</b>	<b>5,040,399</b>	<b>-1,056,500</b>	<b>740,796</b>	<b>1,746,102</b>	<b>-913,282</b>	394,114
321	Domestic .....	1,612,179	1,574,127	2,606,213	2,225,434	4,877,914	-65,149	-4,216,573	5,040,399	-1,056,500	740,796	1,746,102	-913,282	394,114
<b>33</b>	<b>Net incurrence of liabilities .....</b>	<b>2,248,578</b>	<b>1,888,899</b>	<b>1,768,263</b>	<b>1,876,836</b>	<b>2,483,817</b>	<b>3,870,187</b>	<b>3,571,899</b>	<b>3,717,187</b>	<b>5,586,468</b>	<b>605,900</b>	<b>2,382,628</b>	<b>301,736</b>	5,259,266
332	Foreign .....	2,137,905	1,754,521	2,356,231	1,876,836	2,483,817	3,870,187	3,571,899	3,651,087	4,773,468	505,900	2,362,628	279,536	5,117,366

## 5. Local Government Finance Statistics

Millions of Riels, Fiscal year ends December 31

STATEMENT OF GOVERNMENT OPERATIONS		2015	2016	2017	2018	2019	2020	2021	2022 (2)	BL2023	2023 Q1 (3)	2023 Q2 (3)	2023 Q3 (3)
		Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash
1	Revenue .....	1,449,977	1,444,774	1,796,173	2,863,180	3,964,681	3,129,128	4,364,641	5,455,850	4,923,440	1,934,691	815,812	1,154,308
11	Taxes .....	761,372	755,258	1,009,595	1,586,513	2,113,743	1,942,790	1,785,773	2,004,721	2,172,350	403,936	355,481	454,740
13	<b><i>Government Finance</i></b>	634,297	635,351	744,480	1,225,729	1,780,097	960,609	2,310,308	3,137,297	2,455,814	1,508,047	421,798	644,611
14	Other revenue .....	54,308	54,165	42,098	50,938	70,841	225,729	268,560	313,832	295,276	22,707	38,533	54,957
2	Expense .....	974,629	1,078,847	1,279,522	1,594,825	2,456,489	2,148,216	3,307,677	3,888,291	4,365,162	509,538	796,524	1,022,472
21	Compensation of employees .....	225,075	309,000	343,718	418,455	500,698	634,744	1,299,464	1,370,647	1,935,996	278,789	375,123	366,604
22	Use of goods and services .....	684,973	696,591	843,085	1,035,442	1,799,696	1,295,093	1,662,134	1,923,232	1,983,318	166,785	259,750	466,444
25	Subsidies .....	-	-	-	-	4,800	43,601	42,029	41,864	-	-	-	-
26	Grants .....	42	43	37	10	8	478	2,535	138,922	40	34,679	44,852	79,800
27	Social benefits .....	9,709	11,504	16,358	16,514	15,537	15,562	69,086	70,274	76,117	4,156	21,089	20,882
28	Other expense .....	54,830	61,709	76,323	124,404	135,751	158,738	232,429	343,352	369,692	25,130	95,710	88,741
GOB	Gross operating balance (1-2+23+NOBz) .....	475,349	365,927	516,651	1,268,356	1,508,192	980,912	1,056,964	1,567,559	558,278	1,425,153	19,288	131,837
NOB	Net operating balance (1-2+NOBz) <sup>cl</sup> .....	475,349	365,927	516,651	1,268,356	1,508,192	980,912	1,056,964	1,567,559	558,278	1,425,153	19,288	131,837
31	Net Acquisition of Nonfinancial Assets .....	313,219	294,622	304,721	533,917	645,251	648,364	658,418	788,662	563,933	81,923	246,453	294,193
311	Fixed assets .....	311,694	276,672	304,681	533,422	631,037	644,180	650,162	779,089	537,163	81,284	242,214	287,292
314	Nonproduced assets .....	1,525	17,950	39	494	14,214	4,184	8,256	9,573	26,770	639	4,238	6,901
2M	Expenditure (2+31) .....	1,287,848	1,373,470	1,584,243	2,128,741	3,101,741	2,796,580	3,966,095	4,676,953	4,929,095	591,462	1,042,977	1,316,664
NLB	Net lending (+) / Net borrowing (-) (1-2-31) or (1-2M) .....	162,129	71,305	211,930	734,439	862,941	332,548	398,546	778,896	(5,655)	1,343,229	(227,165)	(162,356)
32	Net acquisition of financial assets .....	271,748	52,119	333,478	848,035	1,327,848	379,012	207,015	1,765,828	134,881	1,477,206	165,373	(241,906)
321	Domestic .....	271,748	52,119	333,478	848,035	1,327,848	379,012	207,015	1,765,828	134,881	1,477,206	165,373	(241,906)
33	Net incurrence of liabilities .....	109,619	(19,184)	121,548	113,596	464,907	46,464	(191,530)	986,932	-	133,854	387,983	(79,550)
331	Domestic .....	109,619	(19,184)	121,548	113,596	464,907	46,464	(191,530)	986,932	-	133,854	387,983	(79,550)

## 6. TOFE to GFS Derivation Table

TOFE to GFS Derivation Table	BL2024	2024	Act2024/ BL 2024	2024M1	2024M2	2024M3	2024M4	2024M5	2024M6	2024M7	2024M8	2024M9	2024M10	2024M11	2024M12
Item															
<b>TOFE Domestic Revenue</b>	29,895,980	10,918,204	36.52%	1,859,822	1,794,257	3,158,258	2,199,486	1,906,380	-	-	-	-	-	-	-
Plus:	697,000	67,638	-	15,398	10,527	5,797	34,831	1,086	-	-	-	-	-	-	-
Grants-budget support	697,000	17,794		-	-	-	17,794	-	-	-	-	-	-	-	-
Grants		49,845		15,398	10,527	5,797	17,037	1,086	-	-	-	-	-	-	-
Less:	503,003	125,872	-	100,535	12,756	12,581	-	-	-	-	-	-	-	-	-
Tax Refund	373,648	122,911		99,300	11,230	12,380	-	-	-	-	-	-	-	-	-
Revenue from privatization of public enterprises	25,000	-		-	-	-	-	-	-	-	-	-	-	-	-
Other financial revenues	2,355	354		208	146	-	-	-	-	-	-	-	-	-	-
Proceeds from sales of buildings	12,000	-		-	-	-	-	-	-	-	-	-	-	-	-
Proceeds from Sales of Techncial Installations, Mate	-	-		-	-	-	-	-	-	-	-	-	-	-	-
Lending (Revenue's)	90,000	2,608		1,027	1,380	201	-	-	-	-	-	-	-	-	-
<b>GFS Revenue</b>	29,242,848	10,632,878	36.36%	1,695,309	1,776,210	3,161,615	2,094,284	1,905,460	-	-	-	-	-	-	-
<b>TOFE Budget Expenditure</b>	34,497,444	12,740,309	36.93%	2,049,200	4,594,559	1,591,607	3,004,697	1,500,246	-	-	-	-	-	-	-
Plus:	(37,000)	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Other financial revenues	-	-		-	-	-	-	-	-	-	-	-	-	-	-
Revenue from privatization of public enterprises	(25,000)	-		-	-	-	-	-	-	-	-	-	-	-	-
Proceeds from sales of buildings	(12,000)	-		-	-	-	-	-	-	-	-	-	-	-	-
Proceeds from Sales of Techncial Installations, Mate	-	-		-	-	-	-	-	-	-	-	-	-	-	-
Less:	9,385,393	4,490,052	-	1,048,395	3,075,708	365,949	-	-	-	-	-	-	-	-	-
Refunds and restitutions	373,648	122,911		99,300	11,230	12,380	-	-	-	-	-	-	-	-	-
Investment	-	-		-	-	-	-	-	-	-	-	-	-	-	-
Unanticipated Expense	4,883	-		-	-	-	-	-	-	-	-	-	-	-	-
<b>GFS Expenditure</b>	33,953,807	12,317,251	36.28%	1,869,289	4,567,334	1,591,371	2,791,017	1,498,240	-	-	-	-	-	-	-
<b>TOFE OVERALL DEF/SURPL.comt (I-II)</b>	(4,601,464)	(1,822,105)	...	(189,377)	(2,800,302)	1,566,651	(805,211)	406,134	-	-	-	-	-	-	-
Plus:	9,708,745	4,081,211	-	964,493	3,075,005	5,797	34,831	1,086	-	-	-	-	-	-	-
Lending	9,006,862	4,013,573		949,095	3,064,478		-	-	-	-	-	-	-	-	-
Grants-budget support	697,000	17,794		-	-	-	17,794	-	-	-	-	-	-	-	-
Grants	-	49,845		15,398	10,527	5,797	17,037	1,086	-	-	-	-	-	-	-
Unanticipated Expense	4,883	-		-	-	-	-	-	-	-	-	-	-	-	-
Less:	1,059,503	-	-	-	-	-	-	-	-	-	-	-	-	-	-
2. CAPITAL REVENUE	1,059,503	-		-	-	-	-	-	-	-	-	-	-	-	-
<b>GFS Net Lending/Net Borrowing</b>	(4,710,959)	(1,684,373)	...	(173,980)	(2,791,124)	1,570,244	(696,733)	407,220	-	-	-	-	-	-	-
<b>TOFE Foreign Financing</b>	4,601,464	1,292,843	28.10%	160,467	187,700	258,323	451,534	234,819	-	-	-	-	-	-	-
Less:	697,000	67,638	-	15,398	10,527	5,797	34,831	1,086	-	-	-	-	-	-	-
Grants-budget support	697,000	17,794		-	-	-	17,794	-	-	-	-	-	-	-	-
Grants	-	49,845		15,398	10,527	5,797	17,037	1,086	-	-	-	-	-	-	-
<b>GFS Net incurrence of liabilities</b>	4,601,464	1,225,205	0.00%	145,069	177,173	252,527	416,703	233,733	-	-	-	-	-	-	-
<b>TOFE Domestic Financing</b>	-	13,866	0.00%	2,932	31,216	(32,751)	11,470	998	-	-	-	-	-	-	-
Plus:	7,892,626	4,013,573	-	949,095	3,064,478	-	-	-	-	-	-	-	-	-	-
Lending (Revenue's)	9,006,862	4,013,573		949,095	3,064,478	-	-	-	-	-	-	-	-	-	-
Lending (Expenditure's)	-	-		-	-	-	-	-	-	-	-	-	-	-	-
Outstanding operations	-	-		-	-	-	-	-	-	-	-	-	-	-	-
GOVERNMENT DEPOSIT Adjustment	(1,114,236)	-		-	-	-	-	-	-	-	-	-	-	-	-
<b>GFS Net Acquisition of Financial Assets</b>	(109,495)	(606,749)	554.13%	(28,911)	(2,613,951)	1,817,354	(422,193)	640,953	-	-	-	-	-	-	-

## 6. Technical Note on “Government Finance Statistics Report” (GFSM2014 Framework)

### 1. Institutional Coverage of Cambodia Government Finance Statistics

- 1.1. The General Government sector consists of resident institutional units that fulfill the functions of government by their primary activity, in which, have legislative, judicial, or executive authority over those units within the particular given area, to perform the principal economic functions of the government as an economic regulator, and fulfill their political responsibilities. This sector resulted from the consolidation of several governments, namely *Central Government*, *State Government*, *Local Government* and/or *Social Security Funds*. The presentation of administrative and legislative vary between countries depending on the government arrangements, thereby, differences in levels of governments. Correspondingly, **Cambodia Government** arrangements resulted in two subsectors of general government, *The Central Government*, and *The Local Government*.
- 1.2. Based on sub-decree number 0508/016 on “The system of Public Finance” law, The Central Government refers to those public entities such as line ministries, line departments and other public administrative enterprises that performs the below activities. The Central Government subsector comprises of *The Budgetary Central Government*, *The Extra-Budgetary Central Government*, and *The National Social Security Fund*. This subsector has the political authority that extends over the entire territory of the country, as well as, the authority to impose taxes on all resident institutional units and on nonresident that engage in the economic activities within the country territories. In addition, its responsibilities cover areas, for instances, providing collective services for the benefit of the country as whole, including transfers grants to support other institutional units or another level of government.
- 1.3. The Budgetary Central Government refers to those legislative, executive, and judicial institutional units, line ministries and line departments. However, these institutional units do not have the authority to own assets, incur liabilities, and engage in any transactions on their own rights. Consequently, the revenue and expenditure of these units are generally regulated by The Ministry of Economy and Finance.
- 1.4. The Extra Budgetary Central Government is established by government in charge of public administration. It refers to those public administrative enterprises that operates under the authorities, regulations, and governances of The Budgetary Central Government in which they have their own revenue resources. Based on sub-decree number 0815/872 on “Characteristics of Public Administrative Enterprises”, the Public Administrative Enterprises are those legal public entities that are in charge of providing public services, for examples, administrative, social, healthcare, cultural, educational, scientific, and technical services as a non-market producer. As of the end of 2019, there are 29 public administrative enterprises in Cambodia.
- 1.5. The National Social Security Fund is established by government to serve the operations of one or more social security schemes. This government unit could be classified according to the administrative and legislative arrangements of the government. Some countries presented NSSF under *The General Government Sector* while some combined it as a

respective subsector of *The Central Government*. In Cambodia context, NSSF operated as one of *The Central Government's* subsector, and is controlled and regulated by The Ministry of Labor and Vocational Training.

- 1.6.** The Local Government refers to those institutional units whose fiscal, legislative, and executive authority extends over the geographical areas of the country. The scope of authority is much less than *The Central Government*, while they may or may not be entitled to levy taxes on resident institutional units in their serving administrative areas. The Local Government has their own revenue sources, however, they heavily relied and depended on transfers (*Grants*) from *The Central Government*. In fact, Cambodia's Local Government is lawfully divided into three levels, which includes Municipal/ Provincial Level (*LG1*), City/Khan/District Level (*LG2*), and Commune/Sangkat Level (*LG3*), while only LG1 is permitted to mobilize taxes in their own perspective provinces.

## **2. Statement of Government Operation**

- 2.1.** The Statement of Operations presents details of transactions in revenue and expense, as well as the net investment in nonfinancial assets, the net acquisition of financial assets, and the net incurrence of liabilities. Revenue is defined as the increase in net worth resulting from transactions, and expense as the decrease in net worth resulting from transactions. The net investment in nonfinancial assets equals the acquisitions minus disposals of fixed assets, minus consumption of fixed capital, plus changes in inventories, plus the net acquisition (acquisitions minus disposals) of valuables and nonproduced assets.
- 2.2.** Two important analytic balances are derived in the Statement of Operations. Revenue minus expense equals the net operating balance, reflecting the total change in net worth due to transactions. The subsequent deduction of the net investment in nonfinancial assets results in net lending (+) / net borrowing (–), which is also equal to the net result of transactions in financial assets and liabilities.
- 2.3.** The net operating balance is a summary measure of the sustainability of the reporting sector or subsector's operations. It is comparable to the national accounts concept of saving plus net capital transfers receivable. The net operating balance as defined here excludes gains and losses resulting from changes in price levels and other changes in the volume of assets. The component of the change in net worth that is due to transactions can largely be attributed directly to government policies since governments have direct control over the decisions that lead to the interaction with other units by mutual agreement. The same cannot always be said for the other components of the total change in net worth. For example, changes in the market prices or events that impact on the volume of assets or liabilities are not in the direct control of government. Still, these risks need to be monitored so that governments can manage them proactively to minimize their potential fiscal impact.
- 2.4.** Net lending (+) / net borrowing (–) is a summary measure indicating the extent to which government is either putting financial resources at the disposal of other sectors in the economy or abroad, or utilizing the financial resources generated by other sectors in the economy or from abroad. It may therefore be viewed as an indicator of the financial impact of government activity on the rest of the economy and the rest of the world.

- 2.5.** The gross operating balance as presented in the Statement of Operations differs from the net operating balance in that it does not include consumption of fixed capital as an expense. Consumption of fixed capital can be difficult to measure in practice and a satisfactory estimate may not be available. If so, the gross operating balance may be more practical for analysis than the net operating balance. The net operating balance is, however, preferred in principle because it captures all costs of operations during the reporting period.
- 2.6.** Expenditure is the sum of expense and the net investment in nonfinancial assets and is presented as an additional aggregate in the Statement of Operations. This aggregate is not influenced by the level of consumption of fixed capital and is therefore suitable for international comparisons between countries even if they cannot reliably measure consumption of fixed capital.
- 2.7.** Revenue is an increase in net worth resulting from a transaction. The major types of revenue are taxes (11), social contributions (12), grants (13), and other revenue (14). The disposal of a nonfinancial asset by sale or barter is not revenue because it has no effect on net worth. Rather, it changes the composition of the balance sheet by exchanging one asset (the nonfinancial asset) for another (the proceeds of the sale). Similarly, amounts receivable from loan repayments and loan disbursements are not revenue.
- 2.8.** Expense is a decrease in net worth resulting from a transaction. The major types of expense are compensation of employees (21), use of goods and services (22), consumption of fixed capital (23), interest (24), subsidies (25), grants (26), social benefits (27), and other expense (28). In addition, expense can be classified according to the functions of government, such as health or social protection. The acquisition of a nonfinancial asset by purchase or barter is not an expense because it has no effect on net worth. Rather, it changes the composition of the balance sheet by acquiring one asset (the nonfinancial asset) against the disposal/reduction in another asset or by incurring a liability (the payable for the asset). Similarly, amounts payable on loans extended and repayments on loans incurred are not classified as expense.
- 2.9.** The third section of the Statement of Operations records financing transactions, which are transactions that change a government's holdings of financial assets and liabilities. Transactions in financial assets can be classified in multiple ways; for ease of presentation, classification of financial assets according to whether the counterpart liability was incurred by a resident (indicated by "domestic" in the table) or a nonresident (indicated by "external") and similarly for the classification of liabilities.
- 2.10.** There are additional classifications of transactions in financial assets and liabilities in GFS. The first classification is based on the type of financial instruments involved in the transactions. The instruments are: monetary gold and SDRs; currency and deposits; debt securities; loans; equity and investment fund shares or units; insurance, pension, and standardized guarantee schemes; financial derivatives and employee stock options; and other accounts receivable/payable. The second classification is based on the sector of the counterparty of the transactions in financial instruments. That is, transactions in liabilities are classified according to the sector of the institutional unit conducting the counterpart transaction in financial assets, such as financial corporations, nonfinancial corporations, households, and nonprofit institutions serving households.



- 2.11. Another possible classification of transactions in financial assets and liabilities is whether they were acquired or disposed of for the purpose of public policy or liquidity management. This distinction is not included in the Statement of Operations, but is used to define the overall fiscal balance.
- 2.12. Public policy-related assets or liabilities may be acquired for a variety of reasons, such as fostering new industries, assisting ailing government corporations, or helping particular businesses suffering economic adversity. Such transactions can take a variety of forms, including loans, equity securities, and debt securities. Given that there is often a concessional element to such transactions, it is useful to identify them in a separate category so that for some analyses the fiscal impact of these policy-related transactions in assets could be assessed separately
- 2.13. All other transactions in financial assets are assumed to be for liquidity management or other purposes. That is, the assets are acquired to earn a market rate of return while keeping sufficient funds on hand to finance day-to-day operations, or to meet the long-term needs of society, such as through a special purpose government fund.

### 3. Methodology Comment on “GFSM1986 (or TOFE) to GFSM2014 Derivation Table”

- 3.1. The evolution of international statistical compilation methodology initiated in the early 1970s with a draft of A Manual on Government Finance Statistics, consequently, GFSM1986 was published. The GFSM1986 or TOFE provided various guidelines for the statistical compilation process, however, could not fulfilled the demands of various types of events and was not directly aligned with other macroeconomic statistics. Later, taken the importance of “Statistical framework to support fiscal analysis” into account, GFSM2001 was introduced with the updated and revised guidelines that were harmonized with the corresponding standards of other internationally recognized macroeconomic statistical framework to the extent possible, and consistent with the goal of supporting fiscal analysis.
- 3.2. The latest update of A Manual on Government Finance Statistics is GFSM2014, which provided the updated internationally recognized guidelines for compiling statistics required for fiscal analysis. GFSM2014 are harmonized with the updated in other macroeconomic statistical manuals and guides, overarching *The System of National Accounts 2008 (2008SNA)*, the sixth edition of *The Balance of Payments and International Investment Position Manual (BPM6)*, and *The Monetary and Financial Statistics Manual (MFSM)*.
- 3.3. Through the evolution of the revised manuals, with the aims to address the significant importance of international economic developments and events in the recent years, GFSM2014 has made changes to improve the recordings, methodological treatments of various types of events, by taken factors into considerations, such as incorporating the development of International Public Sector Accounting Standards (IPSAS), and making efforts to harmonized statistical reporting and financial reporting. All of these have led to different classifications and treatments of data between the revised manuals.
- 3.4. As mentioned in Point 2.7, **Revenue** is an increase in net worth resulting from a transaction. Based on GSM2014 definition, Revenue transactions have counterpart entries, either in an increase of assets or in a decrease of liabilities, thereby, **increasing** net worth. On the other hands, the definition of **Expense** is a decrease in net worth resulting from a transaction. As

defined in GFSM2014, Expenditure resulting from *Expenses* (Code 2) accumulated with *Net Acquisition of Non-financial Assets* (Code 31), have counterpart entries contrary to Revenue, either in a decrease of assets or in an increase of liabilities, therefore, **decreasing** net worth.

3.5. In GFSM2014, only those transactions that have effects in increasing or decreasing government net worth, or have patterns in carrying out economical values and events, are classified. Therefore, the methodological compilation and treatment of GFSM1986 and GFSM2014 are different. A key example to illustrate the differences are ***Capital Revenue (Lending)***, ***Tax Refund***, ***Privatization***, ***Grant-Budget Support***, and ***Grants*** etc.

3.6. The **Capital Revenue** consists of Lending (income) that the government make from borrowing. In GFSM1986, capital revenue is recorded as revenue when the government received the borrowed loans, later, recorded as expense when the government returns the repayments. Through various revised manuals, GFSM2014 no longer recorded the capital revenue, the transactions are netted with “***Lending minus Repayments***”.

3.7. The **Tax Refund** are adjustments for overestimation of taxes payable or the return of amounts to taxpayers due to overpayments. In GFSM1986, Tax refunds are generally recorded as tax revenue, then recorded as current expenses when refunding back to the taxpayers. However, in GFSM2014, Tax refund is no longer included in revenue, nor expenses, as net worth are not affected, it is generally recorded as a reduction in that category of tax by ***netting the refund***.

3.8. The **Privatization** proceeds from the sale or disposal of nonfinancial assets to private owners by a government unit of the controlling equity of the public corporations or enterprises. When these entities sell some of its assets and provided part or all of the proceeds to the government, then the provision of the proceeds would be a disposal of equity of the government. By that means, GFSM1986 refers these transactions as revenue, while GFSM2014 classified them as net acquisition of nonfinancial assets (or capital expenses).

3.9. The **Grant-budget support**, and **Grants**, contributed from foreign bilateral and multilateral grants for investment expenses. To simplify, GFSM1986 treats these grants as foreign financing while GFSM2014 regards them as Revenue from non-resident government and international organizations.

#### 4. Using Government Finance Statistics for Fiscal Analysis

4.1. A GFSM 2014-based presentation improves the identification of revenues, expense, net investments in nonfinancial assets, and financing transactions allowing a more systematic evaluation of the impact of current policies on a long-term fiscal sustainability.

4.2. Current fiscal policy is not sustainable if it significantly reduces government Net Worth. Therefore, the impact on government Net Worth becomes one of the main classification criteria for transactions. Thus, GFS revenue and expense represent transactions that increase or decrease Net Worth, respectively. Net acquisition (acquisitions minus disposals) of nonfinancial and financial assets as well as net incurrence (incurrence minus repayment)

of liabilities refer to transactions that change the composition of assets and liabilities but not Net Worth.

- 4.3.** Government budgeting and accounting systems are based on national rules which are not aligned with macroeconomic statistics guidelines. This leads to inconsistencies in different reporting formats. In this regards, GFSM 2014-based presentation serves as a bridge to align budgeting and accounting information with macroeconomic to support interaction within and between technical specialists (economists and accountants) and policy makers in the formulation of fiscal and macroeconomic policy.
- 4.4.** The GFS framework produces fiscal indicators from the transactions, other economic flows, stock positions, aggregates, or balancing items. Some fiscal indicators can be directly derived from GFS framework, include (1). fiscal balances, (2). other macroeconomic fiscal indicators, (3). financing indicators, and (4). Wealth and debt indicators, while other indicators required a combination of GFS with other macroeconomic data.

## ***8. Statistical Note***

### **STATISTICAL TABLES 2024**

**Methodology: Government Finance Statistics Manual 2014 (GFSM2014)**

**Units of currency / Year ending: Millions of Riels, Fiscal year ends December 31**

**Institutional Coverage:**

Level 1:	Budgetary Central Government	Published and Updated on 11 June, 2024
Level 2:	Central Government	Published and Updated on 11 June, 2024
Level 3:	Three Levels of Local Government	Published and Updated on 11 June, 2024
Level 4:	General Government (Level 1 + Level 3)	Published and Updated on 11 June, 2024
Level 5:	General Government (Level 2 + Level 3)	Compiled and Disseminate as per request
Level 6:	Level 5 + Non-Financial Public Corporation	N/A
Level 7:	Level 6 + Financial Public Corporation	N/A

Prepared by: Statistics and Economic Analysis Department