

***Government Finance Statistics***  
***August 2020***  
*(Preliminary data)*

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## 1. Brief Note on Monthly Budget Implementation of August 2020

According to the Budget Law 2020, Cambodia's economic growth during the year is projected at 6.5%, but the growth is projected to grow negatively at an unprecedented rate of 1.9%. The projected negative growth is due to the rapid spread of the COVID-19 disease which has been slowing external demand and pushing many countries, especially Cambodia's key trading partners.

In August 2020, budgetary central government has achieved the total revenue of **1,445,235** Million Riel, decreased by **36.76%** (or by **840,139** Million Riel) compared to August last year. Within the period of 8 months of 2020, the total revenue has accumulated **14,341,638** Million Riel (equal to **57.67** of 2020 budget law), which illustrated a negative growth by **14.24%** compared to previous year. Tax revenue accounted for **85.38%**, the other revenue accounted for **4.68%** and grant accounted for **9.95%** of the total revenue.

In August 2020, budgetary central government has executed expenditure of **2,470,421** Million Riel, which showcased the significant increase by **41.98%** (or by **730,383** Million Riel) compared to August last year in which included expense of **1,139,651** Million Riel and net acquisition of non-financial asset of **1,330,770** Million Riel. The total expenditure performance for the period of 8 months of fiscal year 2020 has accumulated **16,247,732** Million Riel, (or equivalent to **56.61%** of 2020 budget law), which has risen by **21.53%** compared to previous year. The total expenditure consists of expenses and net acquisition of non-financial asset in which have respectively achieved **63.86%** and **46.50%** of 2020 annual budget law.

Within the 8 months of 2020, **Gross Operating Balance** has reached **3,668,382** Million Riel, declined by **51.38%** compared to the same period of 2019. **The Balance of Net Lending and Net Borrowing** reflected the deficit of **1,906,094** Million Riel, with net acquisition of financial asset of **1,562,533** Million Riel and net incurrence of liabilities of **3,470,364** Million Riel.

The unexpected outbreak of COVID-19 pandemic has caused the adverse impacts on the global economy, in which Cambodia is included. Within the 8 months of 2020, Budgetary central government has reflected the deficit of **1,906,094** Million Riel in the Balance of Net Lending and Net Borrowing, contributed by the negative growth in accumulated revenue (**-14.24%**) which was the effects of government interventions to relief tax and non-tax obligations for households and corporations amid Covid-19 outbreak, while the expenditure performance has moderately increased (**21.53%**). Noticeably, the total expense implementation has increased by **16.28%** compared to the same period of 2019, which was the result of various government policy interventions through social assistance programme to support the poor families amid COVID-19 outbreak and other supports.

**Budgetary Central Government**  
**2.1 Statement of Government Operations**

Millions of Riels, Fiscal year ends December 31

		BL2020	2020	Act2020/ BL 2020	2020M1	2020M2	2020M3	2020M4	2020M5	2020M6	2020M7	2020M8	2020M9	2020M10	2020M11	2020M12
	Accounting method:	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash
1	Revenue .....	24,869,592.0	14,341,638.3	57.67%	1,762,273.3	1,945,419.8	2,034,791.7	2,685,620.0	1,544,442.8	1,518,271.3	1,405,584.9	1,445,234.5	...	...	...	...
11	Taxes .....	20,793,145.0	12,244,370.6	58.89%	1,474,044.1	1,437,951.4	1,727,606.8	2,493,912.0	1,341,347.4	1,308,870.3	1,199,513.7	1,261,125.0	...	...	...	...
13	Grants .....	1,250,277.0	670,969.6	53.67%	79,856.4	79,856.4	79,856.4	89,205.9	79,856.4	92,392.8	79,856.4	90,088.9	...	...	...	...
14	Other revenue .....	2,826,170.0	1,426,298.0	50.47%	208,372.7	427,612.0	227,328.5	102,502.2	123,239.0	117,008.2	126,214.8	94,020.6	...	...	...	...
2	Expense .....	16,714,297.8	10,673,256.7	63.86%	717,332.7	1,562,144.8	1,475,927.4	1,440,583.3	1,044,171.2	2,026,576.0	1,266,870.4	1,139,650.8	...	...	...	...
21	Compensation of employees .....	8,337,283.9	5,160,676.4	61.90%	537,380.9	629,397.1	779,225.4	531,235.9	621,962.3	725,360.5	726,885.5	609,228.8	...	...	...	...
22	Use of goods and services .....	3,390,043.3	1,222,101.8	36.05%	10,864.3	123,533.5	120,121.9	246,414.8	175,261.3	140,099.0	181,633.5	224,173.6	...	...	...	...
24	Interest .....	542,077.0	297,720.2	54.92%	6,526.8	101,803.7	37,188.0	12,582.6	6,250.4	1,722.1	65,960.0	65,686.5	...	...	...	...
25	Subsidies .....	11,000.0	207,710.0	1888.27%	0.0	0.0	0.0	205,000.0	0.0	0.0	2,710.0	0.0	...	...	...	...
26	Grants .....	1,602,082.7	1,358,498.4	84.80%	58,779.0	443,029.1	288,806.4	105,586.5	35,034.7	350,902.9	41,173.9	35,185.9	...	...	...	...
27	Social benefits .....	1,811,692.4	1,737,842.3	95.92%	90,003.2	93,390.8	137,501.5	274,137.4	146,037.4	665,996.8	195,256.9	135,518.4	...	...	...	...
28	Other expense .....	1,020,118.5	688,707.6	67.51%	13,778.5	170,990.7	113,084.3	65,625.9	59,625.2	142,494.7	53,250.6	69,857.7	...	...	...	...
GOB	Gross operating balance (1-2+23+NOBz) .....	8,155,294.2	3,668,381.6	44.98%	1,044,940.6	383,275.0	558,864.4	1,245,036.7	500,271.6	-508,304.8	138,714.4	305,583.7	...	...	...	...
NOB	Net operating balance (1-2+NOBz) <sup>cf</sup> .....	8,155,294.2	3,668,381.6	44.98%	1,044,940.6	383,275.0	558,864.4	1,245,036.7	500,271.6	-508,304.8	138,714.4	305,583.7	...	...	...	...
31	Net Acquisition of Nonfinancial Assets .....	11,987,442.2	5,574,475.4	46.50%	372,891.8	384,829.3	871,687.1	694,946.1	411,254.0	675,669.4	832,427.6	1,330,770.1	...	...	...	...
311	Fixed assets .....	11,987,442.2	5,572,573.5	46.49%	372,891.8	384,829.3	871,687.1	694,946.1	411,254.0	675,669.4	832,427.6	1,328,868.2	...	...	...	...
314	Nonproduced assets .....	0.0	1,901.9	...	0.0	0.0	0.0	0.0	0.0	0.0	0.0	1,901.9	...	...	...	...
2M	Expenditure (2+31) .....	28,701,740.0	16,247,732.1	56.61%	1,090,224.5	1,946,974.1	2,347,614.5	2,135,529.4	1,455,425.3	2,702,245.5	2,099,298.0	2,470,420.9	...	...	...	...
NLB	Net lending (+) / Net borrowing (-) (1-2-31) or (1-2M) .....	-3,832,148.0	-1,906,093.8	...	672,048.8	-1,554.3	-312,822.7	550,090.6	89,017.6	-1,183,974.2	-693,713.2	-1,025,186.4	...	...	...	...
32	Net acquisition of financial assets .....	244,843.0	1,562,533.2	638.18%	794,912.6	-66,623.6	41,581.1	998,677.5	265,504.0	-871,269.6	-519,803.6	919,554.8	...	...	...	...
321	Domestic .....	244,843.0	1,562,533.2	638.18%	794,912.6	-66,623.6	41,581.1	998,677.5	265,504.0	-871,269.6	-519,803.6	919,554.8	...	...	...	...
33	Net incurrence of liabilities .....	4,076,991.0	3,470,364.4	85.12%	122,859.5	-63,447.8	354,402.6	448,708.4	176,486.4	312,704.6	173,909.6	1,944,741.1	...	...	...	...
332	Foreign .....	4,076,991.0	3,470,364.4	85.12%	122,859.5	-63,447.8	354,402.6	448,708.4	176,486.4	312,704.6	173,909.6	1,944,741.1	...	...	...	...

# Budgetary Central Government

## 2.2. Table of Revenue

Millions of Riels, Fiscal year ends December 31

		BL2020	2020	Act2020/ BL 2020	2020M1	2020M2	2020M3	2020M4	2020M5	2020M6	2020M7	2020M8	2020M9	2020M10	2020M11	2020M12
	Accounting method:	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash
<b>1</b>	<b>REVENUE .....</b>	<b>24,869,592.0</b>	<b>14,341,638.3</b>	<b>57.67%</b>	<b>1,762,273.3</b>	<b>1,945,419.8</b>	<b>2,034,791.7</b>	<b>2,685,620.0</b>	<b>1,544,442.8</b>	<b>1,518,271.3</b>	<b>1,405,584.9</b>	<b>1,445,234.5</b>	...	...	...	...
<b>11</b>	<b>Taxes .....</b>	<b>20,793,145.0</b>	<b>12,244,370.6</b>	<b>58.89%</b>	<b>1,474,044.1</b>	<b>1,437,951.4</b>	<b>1,727,606.8</b>	<b>2,493,912.0</b>	<b>1,341,347.4</b>	<b>1,308,870.3</b>	<b>1,199,513.7</b>	<b>1,261,125.0</b>	...	...	...	...
<b>111</b>	<b>Taxes on income, profits, and capital gains .....</b>	<b>5,080,000.0</b>	<b>3,948,381.7</b>	<b>77.72%</b>	<b>259,121.3</b>	<b>203,490.1</b>	<b>447,385.4</b>	<b>1,634,106.6</b>	<b>466,216.2</b>	<b>309,083.9</b>	<b>312,440.6</b>	<b>316,537.4</b>	...	...	...	...
1111	Payable by individuals .....	1,080,000.0	592,432.2	54.85%	76,836.6	62,773.7	116,041.2	90,394.2	61,563.9	75,324.4	63,818.6	45,679.7	...	...	...	...
1112	Payable by corporations and other enterprises .....	4,000,000.0	3,355,949.5	83.90%	182,284.7	140,716.5	331,344.3	1,543,712.4	404,652.3	233,759.5	248,622.1	270,857.7	...	...	...	...
<b>114</b>	<b>Taxes on goods and services .....</b>	<b>12,956,745.0</b>	<b>6,903,145.9</b>	<b>53.28%</b>	<b>1,005,128.2</b>	<b>1,045,911.5</b>	<b>1,062,238.1</b>	<b>721,644.9</b>	<b>723,789.5</b>	<b>843,323.9</b>	<b>730,367.9</b>	<b>770,741.8</b>	...	...	...	...
1141	General taxes on goods and services .....	7,222,800.0	3,925,771.6	54.35%	506,478.9	579,969.2	623,733.1	421,529.9	396,338.6	517,727.8	425,158.5	454,835.6	...	...	...	...
11411	Value-added taxes .....	7,222,800.0	3,925,769.6	54.35%	506,476.8	579,969.2	623,733.1	421,529.9	396,338.6	517,727.8	425,158.5	454,835.6	...	...	...	...
11413	Turnover & other general taxes on G & S .....	0.0	2.0	...	2.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	...	...	...	...
1142	Excises .....	5,733,945.0	2,977,374.3	51.93%	498,649.3	465,942.4	438,505.0	300,115.0	327,450.9	325,596.0	305,209.3	315,906.2	...	...	...	...
<b>115</b>	<b>Taxes on international trade and transactions .....</b>	<b>2,756,400.0</b>	<b>1,392,843.1</b>	<b>50.53%</b>	<b>209,794.6</b>	<b>188,549.8</b>	<b>217,983.3</b>	<b>138,160.4</b>	<b>151,341.6</b>	<b>156,462.5</b>	<b>156,705.2</b>	<b>173,845.8</b>	...	...	...	...
1151	Customs and other import duties .....	2,707,300.0	1,380,992.7	51.01%	207,516.1	186,264.4	216,153.9	137,780.9	150,759.9	154,909.1	155,258.8	172,349.6	...	...	...	...
1152	Taxes on exports .....	49,100.0	11,850.4	24.14%	2,278.5	2,285.3	1,829.4	379.4	581.7	1,553.4	1,446.4	1,496.2	...	...	...	...
<b>116</b>	<b>Other taxes .....</b>	<b>0.0</b>	<b>...</b>	<b>...</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	...	...	...	...
<b>13</b>	<b>Grants .....</b>	<b>1,250,277.0</b>	<b>670,969.6</b>	<b>53.67%</b>	<b>79,856.4</b>	<b>79,856.4</b>	<b>79,856.4</b>	<b>89,205.9</b>	<b>79,856.4</b>	<b>92,392.8</b>	<b>79,856.4</b>	<b>90,088.9</b>	...	...	...	...
<b>131</b>	<b>From foreign governments .....</b>	<b>579,483.0</b>	<b>223,773.6</b>	<b>38.62%</b>	<b>23,956.9</b>	<b>23,956.9</b>	<b>23,956.9</b>	<b>33,306.4</b>	<b>23,956.9</b>	<b>36,493.3</b>	<b>23,956.9</b>	<b>34,189.4</b>	...	...	...	...
1311	Current .....	130,000.0	...	...	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	...	...	...	...
1312	Capital .....	449,483.0	223,773.6	49.78%	23,956.9	23,956.9	23,956.9	33,306.4	23,956.9	36,493.3	23,956.9	34,189.4	...	...	...	...
<b>132</b>	<b>From international organizations .....</b>	<b>670,794.0</b>	<b>447,196.0</b>	<b>66.67%</b>	<b>55,899.5</b>	<b>55,899.5</b>	<b>55,899.5</b>	<b>55,899.5</b>	<b>55,899.5</b>	<b>55,899.5</b>	<b>55,899.5</b>	<b>55,899.5</b>	...	...	...	...
1322	Capital .....	670,794.0	447,196.0	66.67%	55,899.5	55,899.5	55,899.5	55,899.5	55,899.5	55,899.5	55,899.5	55,899.5	...	...	...	...
<b>133</b>	<b>From other general government units .....</b>	<b>0.0</b>	<b>...</b>	<b>...</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	...	...	...	...
1331	Current .....	0.0	...	...	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	...	...	...	...
<b>14</b>	<b>Other revenue .....</b>	<b>2,826,170.0</b>	<b>1,426,298.0</b>	<b>50.47%</b>	<b>208,372.7</b>	<b>427,612.0</b>	<b>227,328.5</b>	<b>102,502.2</b>	<b>123,239.0</b>	<b>117,008.2</b>	<b>126,214.8</b>	<b>94,020.6</b>	...	...	...	...
<b>141</b>	<b>Property income .....</b>	<b>384,669.0</b>	<b>434,913.4</b>	<b>113.06%</b>	<b>19,842.0</b>	<b>284,003.7</b>	<b>21,484.8</b>	<b>24,808.4</b>	<b>20,548.2</b>	<b>20,157.9</b>	<b>16,473.5</b>	<b>27,595.0</b>	...	...	...	...
1411	Interest .....	146,926.0	70,245.2	47.81%	0.0	11,512.2	13,896.4	13,627.5	1,203.7	11,845.9	1,475.0	16,684.4	...	...	...	...
14112	From residents other than general government .....	146,926.0	70,245.2	47.81%	0.0	11,512.2	13,896.4	13,627.5	1,203.7	11,845.9	1,475.0	16,684.4	...	...	...	...
1412	Dividends .....	19,650.0	280,138.6	1425.64%	6,884.8	263,105.7	0.0	320.0	2,078.1	0.0	2,750.0	5,000.0	...	...	...	...

**Budgetary Central Government**  
**2.2. Table of Revenue**

Millions of Riels, Fiscal year ends December 31

		BL2020	2020	Act2020/ BL 2020	2020M1	2020M2	2020M3	2020M4	2020M5	2020M6	2020M7	2020M8	2020M9	2020M10	2020M11	2020M12
	Accounting method:	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash
1413	Withdrawals from income of quasi-corporations .....	0.0	35.9	...	0.0	0.0	0.0	18.8	0.0	17.1	0.0	0.0	...	...	...	...
1415	Rent .....	218,093.0	84,493.6	38.74%	12,957.2	9,385.9	7,588.3	10,842.1	17,266.3	8,294.9	12,248.4	5,910.5	...	...	...	...
<b>142</b>	<b>Sales of goods and services .....</b>	<b>2,258,055.2</b>	<b>867,812.1</b>	<b>38.43%</b>	<b>179,509.7</b>	<b>132,069.5</b>	<b>182,705.1</b>	<b>61,694.0</b>	<b>88,001.2</b>	<b>79,064.2</b>	<b>95,657.6</b>	<b>49,110.9</b>	...	...	...	...
1421	Sales of market establishments .....	574,330.3	389,779.6	67.87%	87,349.2	22,553.5	87,225.7	23,244.9	31,979.7	53,824.0	60,010.6	23,591.9	...	...	...	...
1422	Administrative fees .....	1,139,210.7	385,215.3	33.81%	50,411.0	80,969.2	84,435.0	38,137.6	53,381.9	23,616.9	29,758.8	24,504.8	...	...	...	...
1423	Incidental sales by nonmarket establishments .....	544,514.2	92,817.2	17.05%	41,749.6	28,546.7	11,044.3	311.5	2,639.6	1,623.3	5,888.2	1,014.2	...	...	...	...
<b>143</b>	<b>Fines, penalties, and forfeits .....</b>	<b>181,445.8</b>	<b>122,364.0</b>	<b>67.44%</b>	<b>8,894.5</b>	<b>11,471.6</b>	<b>23,040.7</b>	<b>15,905.0</b>	<b>14,603.1</b>	<b>17,519.5</b>	<b>13,955.8</b>	<b>16,973.8</b>	...	...	...	...
<b>144</b>	<b>Transfers not elsewhere classified .....</b>	<b>2,000.0</b>	<b>1,208.6</b>	<b>60.43%</b>	<b>126.5</b>	<b>67.2</b>	<b>98.0</b>	<b>94.8</b>	<b>86.6</b>	<b>266.6</b>	<b>128.0</b>	<b>341.0</b>	...	...	...	...
1441	Current .....	2,000.0	1,208.6	60.43%	126.5	67.2	98.0	94.8	86.6	266.6	128.0	341.0	...	...	...	...
14412	Other .....	2,000.0	1,208.6	60.43%	126.5	67.2	98.0	94.8	86.6	266.6	128.0	341.0	...	...	...	...

**Budgetary Central Government**  
**2.3. Table of Expense**

Millions of Riels, Fiscal year ends December 31

		BL2020	2020	Act2020/ BL 2020	2020M1	2020M2	2020M3	2020M4	2020M5	2020M6	2020M7	2020M8	2020M9	2020M10	2020M11	2020M12
	Accounting method:	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash
2	EXPENSE .....	16,714,297.8	10,673,256.7	63.86%	717,332.7	1,562,144.8	1,475,927.4	1,440,583.3	1,044,171.2	2,026,576.0	1,266,870.4	1,139,650.8	...	...	...	...
21	Compensation of employees .....	8,337,283.9	5,160,676.4	61.90%	537,380.9	629,397.1	779,225.4	531,235.9	621,962.3	725,360.5	726,885.5	609,228.8	...	...	...	...
211	Wages and salaries .....	8,337,283.9	5,160,676.4	61.90%	537,380.9	629,397.1	779,225.4	531,235.9	621,962.3	725,360.5	726,885.5	609,228.8	...	...	...	...
22	Use of goods and services .....	3,390,043.3	1,222,101.8	36.05%	10,864.3	123,533.5	120,121.9	246,414.8	175,261.3	140,099.0	181,633.5	224,173.6	...	...	...	...
24	Interest .....	542,077.0	297,720.2	54.92%	6,526.8	101,803.7	37,188.0	12,582.6	6,250.4	1,722.1	65,960.0	65,686.5	...	...	...	...
241	To nonresidents .....	542,077.0	297,525.8	54.89%	6,526.8	101,680.5	37,188.0	12,582.6	6,250.4	1,650.9	65,960.0	65,686.5	...	...	...	...
242	To residents other than general government .....	0.0	194.4	...	0.0	123.1	0.0	0.0	0.0	71.2	0.0	0.0	...	...	...	...
25	Subsidies .....	11,000.0	207,710.0	1888.27%	0.0	0.0	0.0	205,000.0	0.0	0.0	2,710.0	0.0	...	...	...	...
251	To public corporations .....	11,000.0	207,710.0	1888.27%	0.0	0.0	0.0	205,000.0	0.0	0.0	2,710.0	0.0	...	...	...	...
26	Grants .....	1,602,082.7	1,358,498.4	84.80%	58,779.0	443,029.1	288,806.4	105,586.5	35,034.7	350,902.9	41,173.9	35,185.9	...	...	...	...
262	To international organizations .....	169,116.0	47,754.7	28.24%	0.0	4,867.8	9,210.1	13,795.7	1,927.9	9,867.4	7,389.4	696.2	...	...	...	...
2621	Current .....	169,116.0	47,754.7	28.24%	0.0	4,867.8	9,210.1	13,795.7	1,927.9	9,867.4	7,389.4	696.2	...	...	...	...
263	To other general government units .....	1,432,966.7	1,310,743.7	91.47%	58,779.0	438,161.3	279,596.2	91,790.8	33,106.7	341,035.5	33,784.6	34,489.7	...	...	...	...
2631	Current .....	1,432,966.7	1,310,743.7	91.47%	58,779.0	438,161.3	279,596.2	91,790.8	33,106.7	341,035.5	33,784.6	34,489.7	...	...	...	...
27	Social benefits .....	1,811,692.4	1,737,842.3	95.92%	90,003.2	93,390.8	137,501.5	274,137.4	146,037.4	665,996.8	195,256.9	135,518.4	...	...	...	...
271	Social security benefits .....	1,004,361.0	715,185.4	71.21%	75,402.8	79,582.0	88,298.1	101,857.9	91,491.8	93,447.0	91,300.0	93,805.7	...	...	...	...
272	Social assistance benefits .....	521,724.8	879,894.9	168.65%	397.4	3,299.3	29,375.9	145,703.1	37,903.5	549,534.8	91,016.5	22,664.4	...	...	...	...
273	Employer social benefits .....	285,606.6	142,762.1	49.99%	14,203.0	10,509.5	19,827.5	26,576.5	16,642.1	23,014.9	12,940.4	19,048.3	...	...	...	...
28	Other expense .....	1,020,118.5	688,707.6	67.51%	13,778.5	170,990.7	113,084.3	65,625.9	59,625.2	142,494.7	53,250.6	69,857.7	...	...	...	...
282	Transfers not elsewhere classified .....	1,017,595.3	687,729.5	67.58%	13,778.5	170,810.5	113,084.3	65,457.3	59,566.1	142,173.7	53,001.5	69,857.7	...	...	...	...
2821	Current .....	1,017,595.3	687,729.5	67.58%	13,778.5	170,810.5	113,084.3	65,457.3	59,566.1	142,173.7	53,001.5	69,857.7	...	...	...	...
283	Premiums, fees, and claims related to nonlife insurance a	2,523.2	978.1	38.76%	0.0	180.2	0.0	168.6	59.2	321.0	249.1	0.0	...	...	...	...
2831	Premiums, fees, and current claims .....	2,523.2	978.1	38.76%	0.0	180.2	0.0	168.6	59.2	321.0	249.1	0.0	...	...	...	...
28311	Premiums .....	2,523.2	978.1	38.76%	0.0	180.2	0.0	168.6	59.2	321.0	249.1	0.0	...	...	...	...

**Budgetary Central Government**  
**2.4. Table of Transactions in Assets and Liabilities**

Millions of Riels, Fiscal year ends December 31

		BL2020	2020	Act2020/ BL 2020	2020M1	2020M2	2020M3	2020M4	2020M5	2020M6	2020M7	2020M8	2020M9	2020M10	2020M11	2020M12
	Accounting method:	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash
3	CHANGE IN NET WORTH: TRANSACTIONS <sup>c/</sup> .....	8,155,294.2	3,666,644.2	44.96%	1,044,944.8	381,653.6	558,865.6	1,244,915.3	500,271.6	-508,304.8	138,714.4	305,583.7	...	...	...	...
31	Net acquisition of nonfinancial assets <sup>d/</sup> .....	11,987,442.2	5,574,475.4	46.50%	372,891.8	384,829.3	871,687.1	694,946.1	411,254.0	675,669.4	832,427.6	1,330,770.1	...	...	...	...
311	Fixed assets .....	11,987,442.2	5,572,573.5	46.49%	372,891.8	384,829.3	871,687.1	694,946.1	411,254.0	675,669.4	832,427.6	1,328,868.2	...	...	...	...
311A	Acquisitions: fixed assets .....	11,987,451.2	5,574,325.1	46.50%	372,891.8	386,455.3	871,687.1	695,069.0	411,254.0	675,669.4	832,427.8	1,328,870.8	...	...	...	...
311B	Disposals: fixed assets .....	9.0	1,751.7	19463.1%	0.0	1,626.0	0.0	122.9	0.0	0.0	0.2	2.6	...	...	...	...
3111	Buildings and structures .....	11,653,746.0	5,330,998.5	45.74%	249,680.0	374,675.3	852,469.2	687,813.9	401,372.4	648,105.0	810,693.7	1,306,189.1	...	...	...	...
3111A	Acquisitions: buildings and structures .....	11,653,749.0	5,332,749.9	45.76%	249,680.0	376,301.3	852,469.2	687,936.8	401,372.4	648,105.0	810,693.7	1,306,191.6	...	...	...	...
3111B	Disposals: buildings and structures .....	3.0	1,751.4	58378.7%	0.0	1,626.0	0.0	122.9	0.0	0.0	0.0	2.5	...	...	...	...
3112	Machinery and equipment .....	333,702.2	241,575.3	72.39%	123,211.8	10,154.0	19,217.8	7,132.2	9,881.6	27,564.4	21,734.1	22,679.2	...	...	...	...
3112A	Acquisitions: machinery and equipment .....	333,702.2	241,575.3	72.39%	123,211.8	10,154.0	19,217.8	7,132.2	9,881.6	27,564.4	21,734.1	22,679.2	...	...	...	...
3113	Other fixed assets .....	-6.0	-0.3	...	0.0	0.0	0.0	0.0	0.0	0.0	-0.2	-0.1	...	...	...	...
3113B	Disposals: other fixed assets .....	6.0	0.3	5.33%	0.0	0.0	0.0	0.0	0.0	0.0	0.2	0.1	...	...	...	...
32	Net acquisition of financial assets [321+322+323] .....	244,843.0	1,562,533.2	638.18%	794,912.6	-66,623.6	41,581.1	998,677.5	265,504.0	-871,269.6	-519,803.6	919,554.8	...	...	...	...
3202	Currency and deposits [3212+3222] .....	138,884.0	1,647,491.4	1186.24%	794,912.6	-61,636.8	58,414.6	1,042,469.0	268,193.1	-883,253.3	-496,860.1	925,252.4	...	...	...	...
3204	Loans [3214+3224] .....	73,159.0	-99,889.4	-136.54%	0.0	-3,360.8	-16,833.5	-43,668.6	-2,689.1	-4,476.2	-23,163.5	-5,697.6	...	...	...	...
3205	Equity and investment fund shares [3215+3225] .....	32,800.0	14,931.2	45.52%	0.0	-1,626.0	0.0	-122.9	0.0	16,460.0	220.0	0.0	...	...	...	...
321	Domestic .....	244,843.0	1,562,533.2	638.18%	794,912.6	-66,623.6	41,581.1	998,677.5	265,504.0	-871,269.6	-519,803.6	919,554.8	...	...	...	...
3212	Currency and deposits .....	138,884.0	1,647,491.4	1186.24%	794,912.6	-61,636.8	58,414.6	1,042,469.0	268,193.1	-883,253.3	-496,860.1	925,252.4	...	...	...	...
3214	Loans .....	73,159.0	-99,889.4	-136.54%	0.0	-3,360.8	-16,833.5	-43,668.6	-2,689.1	-4,476.2	-23,163.5	-5,697.6	...	...	...	...
3215	Equity and investment fund shares .....	32,800.0	14,931.2	45.52%	0.0	-1,626.0	0.0	-122.9	0.0	16,460.0	220.0	0.0	...	...	...	...
33	Net incurrence of liabilities [331+332] .....	4,076,991.0	3,470,364.4	85.12%	122,859.5	-63,447.8	354,402.6	448,708.4	176,486.4	312,704.6	173,909.6	1,944,741.1	...	...	...	...
3304	Loans [3314+3324] .....	4,076,991.0	3,470,364.4	85.12%	122,859.5	-63,447.8	354,402.6	448,708.4	176,486.4	312,704.6	173,909.6	1,944,741.1	...	...	...	...
332	Foreign .....	4,076,991.0	3,470,364.4	85.12%	122,859.5	-63,447.8	354,402.6	448,708.4	176,486.4	312,704.6	173,909.6	1,944,741.1	...	...	...	...
3324	Loans .....	4,076,991.0	3,470,364.4	85.12%	122,859.5	-63,447.8	354,402.6	448,708.4	176,486.4	312,704.6	173,909.6	1,944,741.1	...	...	...	...

**Budgetary Central Government**  
**2.5. TOFE to GFS Derivation Table**

TOFE to GFS Derivation Table	BL2020	2020	Act2020/ BL2020	2020M1	2020M2	2020M3	2020M4	2020M5	2020M6	2020M7	2020M8	2020M9	2020M10	2020M11	2020M12
<b>TOFE Domestic Revenue</b>	24,092,665	13,857,023	57.52%	1,685,848	1,882,950	1,975,093	2,656,084	1,481,764	1,451,845	1,359,365	1,364,075	-	-	-	-
Plus:		670,970	-	79,856	79,856	79,856	89,206	79,856	92,393	79,856	90,089	-	-	-	-
Grants-budget support	162,000	32,118		-	-	-	9,349	-	12,536	-	10,233	-	-	-	-
Grants	958,277	638,851		79,856	79,856	79,856	79,856	79,856	79,856	79,856	79,856	-	-	-	-
Less:		186,354	-	3,431	17,387	20,158	59,670	17,177	25,966	33,636	8,929	-	-	-	-
Tax Refund	150,000	82,284		2,956	12,029	3,013	15,655	14,105	21,321	10,100	3,105	-	-	-	-
Revenue from privatization of public enterprises	-	1,749		-	1,626	-	123	-	-	-	-	-	-	-	-
Other financial revenues	-	2,429		474	371	312	223	383	169	373	124	-	-	-	-
Proceeds from sales of buildings	3	3		-	-	-	-	-	-	-	3	-	-	-	-
Lending (Revenue's)	193,341	99,889		-	3,361	16,833	43,669	2,689	4,476	23,164	5,698	-	-	-	-
<b>GFS Revenue</b>	24,869,592	14,341,638	57.67%	1,762,273	1,945,420	2,034,792	2,685,620	1,544,443	1,518,271	1,405,585	1,445,235	...	...	...	...

<b>TOFE Budget Expenditure</b>	29,989,933	16,350,877	54.52%	1,093,655	1,961,000	2,350,939	2,151,530	1,469,913	2,740,196	2,109,991	2,473,652	-	-	-	-
Plus:		(4,181)	-	(474)	(1,997)	(312)	(346)	(383)	(169)	(373)	(126)	-	-	-	-
Other financial revenues	-	(2,429)		(474)	(371)	(312)	(223)	(383)	(169)	(373)	(124)	-	-	-	-
Revenue from privatization of public enterprises	-	(1,749)		-	(1,626)	-	(123)	-	-	-	-	-	-	-	-
Proceeds from sales of buildings	-	(3)		-	-	-	-	-	-	-	(3)	-	-	-	-
Less:		98,964	-	2,956	12,029	3,013	15,655	14,105	37,781	10,320	3,105	-	-	-	-
Refunds and restitutions	150,000	82,284		2,956	12,029	3,013	15,655	14,105	21,321	10,100	3,105	-	-	-	-
Investment	-	16,680		-	-	-	-	-	16,460	220	-	-	-	-	-
<b>GFS Expenditure</b>	28,701,740	16,247,732	56.61%	1,090,224	1,946,974	2,347,614	2,135,529	1,455,425	2,702,245	2,099,298	2,470,421	...	...	...	...

<b>TOFE OVERALL DEF/SURPL.comt (I-II)</b>	(5,897,268)	(2,493,854)	...	592,192	(78,050)	(375,846)	504,553	11,850	(1,288,351)	(750,626)	(1,109,578)	-	-	-	-
Plus:		670,970	-	79,856	79,856	79,856	89,206	79,856	92,393	79,856	90,089	-	-	-	-
Grants-budget support	162,000	32,118		-	-	-	9,349	-	12,536	-	10,233	-	-	-	-
Grants	958,277	638,851		79,856	79,856	79,856	79,856	79,856	79,856	79,856	79,856	-	-	-	-
Less:		83,209	-	-	3,361	16,833	43,669	2,689	(11,984)	22,944	5,698	-	-	-	-
2. CAPITAL REVENUE	193,341	99,889		-	3,361	16,833	43,669	2,689	4,476	23,164	5,698	-	-	-	-
Investment	-	(16,680)		-	-	-	-	-	(16,460)	(220)	-	-	-	-	-
<b>GFS Net Lending/Net Borrowing</b>	(3,832,148)	(1,906,094)	...	672,049	(1,554)	(312,823)	550,091	89,018	(1,183,974)	(693,713)	(1,025,186)	...	...	...	...

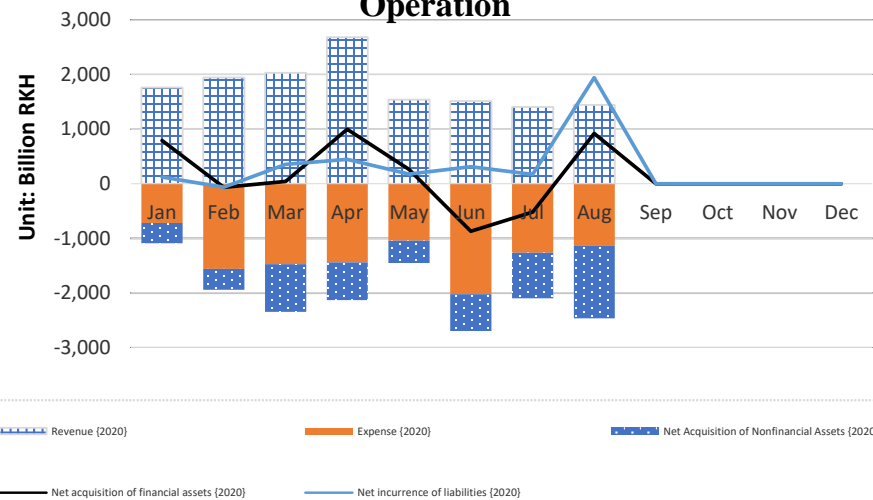
<b>TOFE Foreign Financing</b>	5,197,268	4,141,334	79.68%	202,716	16,409	434,259	537,914	256,343	405,097	253,766	2,034,830	-	-	-	-
Less:	1,120,277	670,970	-	79,856	79,856	79,856	89,206	79,856	92,393	79,856	90,089	-	-	-	-
Grants-budget support	162,000	32,118		-	-	-	9,349	-	12,536	-	10,233	-	-	-	-
Grants	958,277	638,851		79,856	79,856	79,856	79,856	79,856	79,856	79,856	79,856	-	-	-	-
<b>GFS Net incurrence of liabilities</b>	4,076,991	3,470,364	85.12%	122,859	(63,448)	354,403	448,708	176,486	312,705	173,910	1,944,741	...	...	...	...



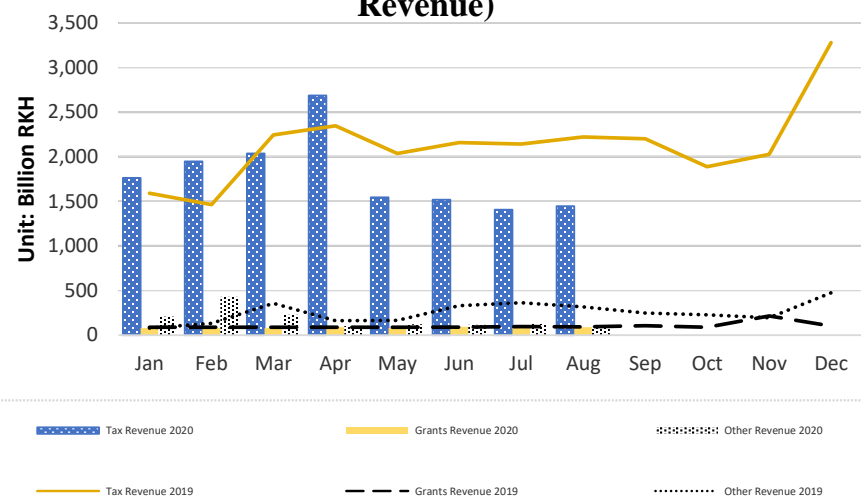
# Budgetary Central Government

## 3.CHARTS

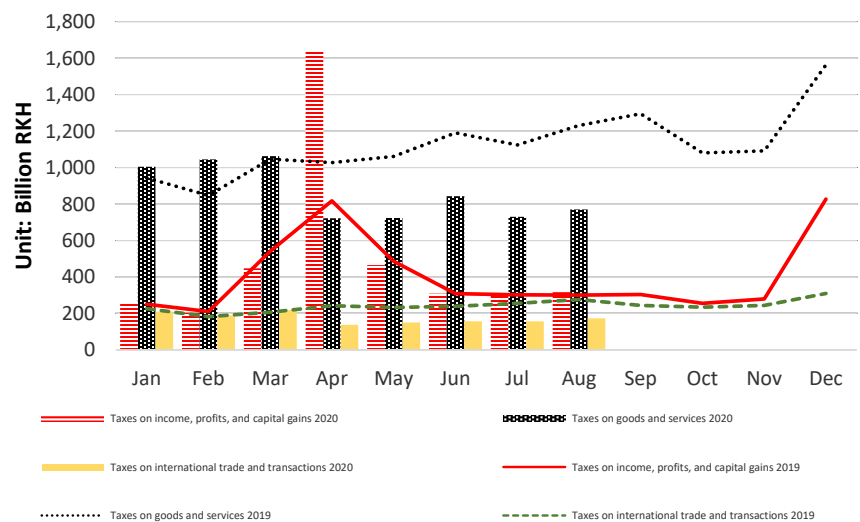
### Chart 1: Key Indicators of Government Operation



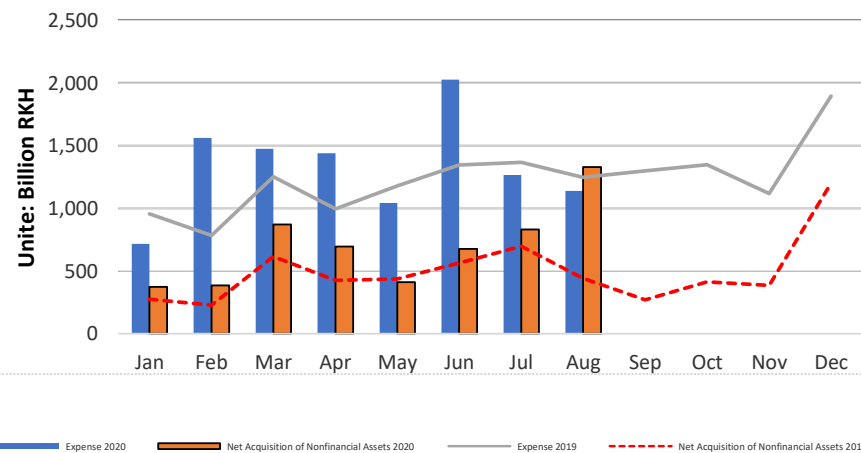
### Chart 2: Revenue (Tax, Grants, and Other Revenue)



### Chart 3: Tax Revenue



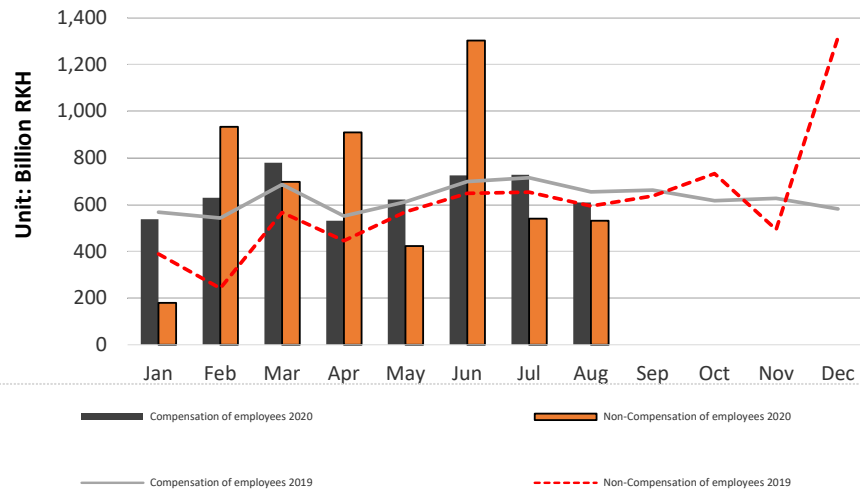
### Chart 4: Total Expenditure



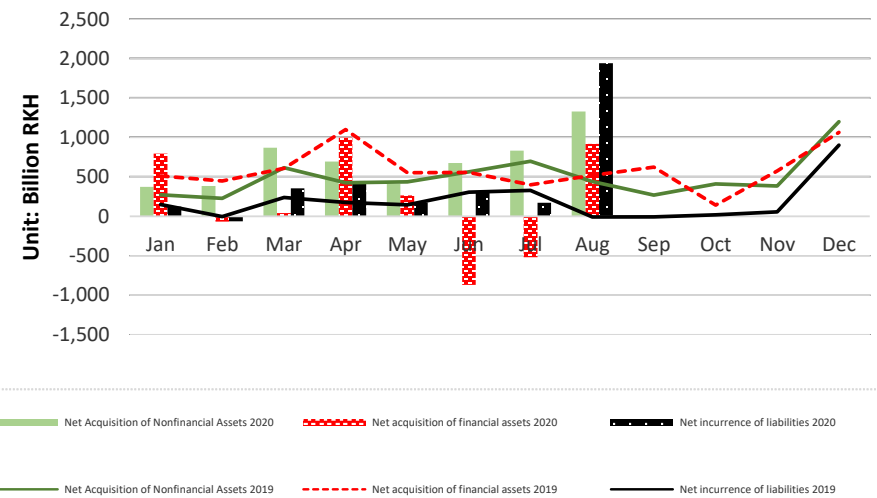
# Budgetary Central Government

## 3.CHARTS

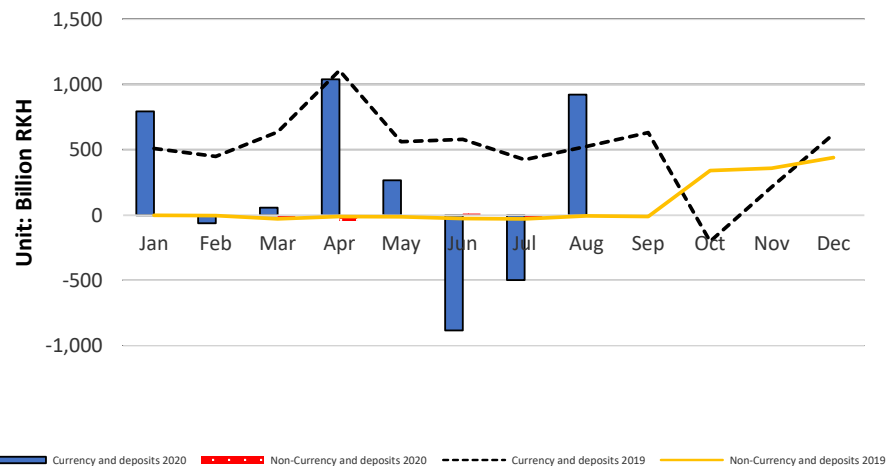
### Chart 5: Expenses



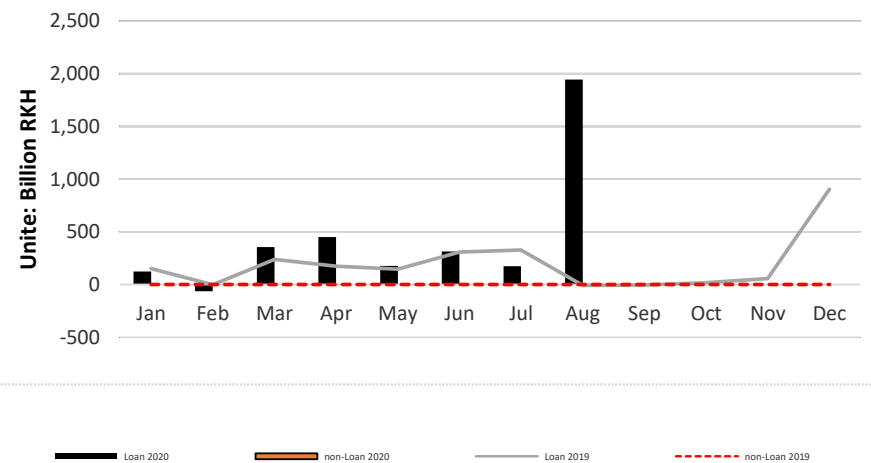
### Chart 6: Transaction in Asset and Liability



### Chart 7: Financial Assets



### Chart 8: Liability



# **4.General Government Finance Statistics <sup>(1)</sup>** **Statement of Government Operation**

Millions of Riels, Fiscal year ends December 31

STATEMENT OF GOVERNMENT OPERATIONS		2015	2016	2017	2018	2019 <sup>(2)</sup>	BL2020	2020 S1 <sup>(2)</sup>
	Accounting method:	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash
<b>1</b>	<b>Revenue .....</b>	<b>14,409,681.0</b>	<b>16,913,324.7</b>	<b>19,386,751.9</b>	<b>23,599,112.0</b>	<b>29,462,238.2</b>	<b>27,113,288.0</b>	<b>12,286,776.1</b>
11	Taxes .....	11,468,515.3	12,800,088.3	15,192,684.4	18,560,887.3	23,821,775.8	22,879,453.0	10,563,000.8
13	Grants .....	2,057,063.0	2,644,306.4	2,449,035.7	2,132,905.2	2,210,791.8	1,250,277.0	497,730.1
14	Other revenue .....	1,513,623.9	2,102,769.0	2,487,431.3	2,905,319.5	3,429,670.6	2,983,558.0	1,226,045.1
<b>2</b>	<b>Expense .....</b>	<b>9,183,370.5</b>	<b>10,983,010.4</b>	<b>13,335,238.8</b>	<b>14,827,812.0</b>	<b>18,037,235.5</b>	<b>17,695,220.8</b>	<b>7,161,249.6</b>
21	Compensation of employees .....	4,149,137.6	5,124,588.2	6,297,239.8	7,412,913.8	8,354,682.1	9,034,534.3	4,083,500.7
22	Use of goods and services .....	2,841,264.8	3,120,399.0	3,650,346.4	4,092,508.7	4,982,021.2	4,543,732.5	1,108,118.8
24	Interest .....	222,839.1	291,395.0	288,323.1	338,017.6	366,559.1	542,077.0	166,073.6
25	Subsidies .....	20,700.2	82,080.0	225,055.2	10,484.7	616,400.0	11,000.0	205,000.0
26	Grants .....	870,531.7	915,823.9	1,220,989.1	93,788.2	578,258.6	554,800.4	134,795.5
27	Social benefits .....	1,122,171.7	1,195,515.0	1,376,074.8	1,540,132.0	1,689,862.6	1,833,525.6	855,078.2
28	Other expense .....	586,246.6	887,048.2	1,019,610.0	1,339,967.1	1,449,451.9	1,175,551.0	608,682.6
<b>GOB</b>	<b>Gross operating balance (1-2+23+NOBz) .....</b>	<b>5,226,310.5</b>	<b>5,930,314.3</b>	<b>6,051,513.1</b>	<b>8,771,300.1</b>	<b>11,425,002.7</b>	<b>9,418,067.2</b>	<b>5,125,526.5</b>
<b>NOB</b>	<b>Net operating balance (1-2+NOBz) <sup>cl</sup> .....</b>	<b>5,226,310.5</b>	<b>5,930,314.3</b>	<b>6,051,513.1</b>	<b>8,771,300.1</b>	<b>11,425,002.7</b>	<b>9,418,067.2</b>	<b>5,125,526.5</b>
TRANSACTIONS IN NONFINANCIAL ASSETS:								
<b>31</b>	<b>Net Acquisition of Nonfinancial Assets .....</b>	<b>5,700,651.6</b>	<b>6,173,781.6</b>	<b>6,747,190.9</b>	<b>7,663,906.8</b>	<b>8,161,277.7</b>	<b>11,299,962.3</b>	<b>3,570,159.7</b>
311	Fixed assets .....	5,688,350.2	6,149,369.2	6,742,609.7	7,526,576.9	8,096,314.0	12,656,302.6	3,567,839.1
314	Nonproduced assets .....	12,301.4	24,412.4	4,581.3	137,329.9	64,963.7	18,619.5	2,320.6
<b>2M</b>	<b>Expenditure (2+31) .....</b>	<b>15,513,543.3</b>	<b>17,790,631.0</b>	<b>20,824,829.2</b>	<b>22,491,718.8</b>	<b>26,198,513.2</b>	<b>28,995,183.1</b>	<b>10,731,409.3</b>
<b>NLB</b>	<b>Net lending (+) / Net borrowing (-) (1-2-31) or (1-2M) .....</b>	<b>-474,341.1</b>	<b>-243,467.3</b>	<b>-695,677.8</b>	<b>1,107,393.3</b>	<b>3,263,725.0</b>	<b>-3,256,854.9</b>	<b>1,555,366.8</b>
TRANSACTIONS IN FINANCIAL ASSETS AND LIABILITIES (FINANCING):								
<b>32</b>	<b>Net acquisition of financial assets .....</b>	<b>1,719,816.4</b>	<b>1,833,690.1</b>	<b>2,800,848.2</b>	<b>2,693,628.9</b>	<b>6,154,134.3</b>	<b>820,218.0</b>	<b>1,395,530.3</b>
321	Domestic .....	1,883,927.1	1,626,246.3	2,939,690.7	2,693,628.9	6,154,134.3	820,218.0	1,395,530.3
<b>33</b>	<b>Net incurrence of liabilities .....</b>	<b>2,194,086.0</b>	<b>2,077,158.8</b>	<b>1,750,968.1</b>	<b>1,610,591.5</b>	<b>2,947,871.1</b>	<b>4,076,991.0</b>	<b>154,894.0</b>
331	Domestic .....	220,291.3	115,194.1	-466,420.5	-266,244.5	464,053.6	0.0	-578,684.9
332	Foreign .....	2,137,905.4	1,754,520.9	2,356,231.1	1,876,835.9	2,483,817.5	4,076,991.0	733,578.9

(1) Consolidated General Government excluding Extrabudgetary Central Government and NSSF

(2) Cut-off Data

## 5. Local Government Finance Statistics <sup>(1)</sup>

### Statement of Government Operation

Millions of Riels, Fiscal year ends December 31

STATEMENT OF GOVERNMENT OPERATIONS		2015	2016	2017	2018	2019 <sup>(2)</sup>	BL2020	2020 S1 <sup>(2)</sup>
	Accounting method:	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash	Non Cash
1	Revenue .....	1,449,977.4	1,444,774.2	1,796,172.6	2,863,180.4	3,965,649.9	3,329,964.0	1,962,573.1
11	Taxes .....	761,372.3	755,258.1	1,009,595.3	1,586,513.4	2,113,743.0	2,086,308.0	779,268.9
13	Grants .....	634,297.1	635,351.4	744,479.7	1,225,729.1	1,789,878.3	1,086,268.0	1,156,585.2
14	Other revenue .....	54,308.0	54,164.7	42,097.6	50,937.9	62,028.5	157,388.0	26,719.1
2	Expense .....	974,628.8	1,078,847.2	1,279,522.0	1,594,824.6	2,456,729.7	2,067,191.0	599,371.7
21	Compensation of employees .....	225,075.1	308,999.5	343,718.4	418,454.6	500,918.1	736,168.1	258,944.9
22	Use of goods and services .....	684,972.7	696,590.9	843,084.7	1,035,442.4	1,799,716.0	1,153,689.2	291,824.0
25	Subsidies .....	...	...	...	0	4800	...	0
26	Grants .....	42.1	42.9	37.4	9.8	7.6	68.0	0.0
27	Social benefits .....	9,708.6	11,504.4	16,358.0	16,514.1	15,536.6	21,833.2	5,519.4
28	Other expense .....	54,830.4	61,709.5	76,323.4	124,403.7	135,751.3	155,432.5	43,083.3
GOB	Gross operating balance (1-2+23+NOBz) .....	475,348.6	365,927.1	516,650.6	1,268,355.8	1,508,920.2	1,262,773.0	1,363,201.4
NOB	Net operating balance (1-2+NOBz) <sup>(2)</sup> .....	475,348.6	365,927.1	516,650.6	1,268,355.8	1,508,920.2	1,262,773.0	1,363,201.4
TRANSACTIONS IN NONFINANCIAL ASSETS:								
31	Net Acquisition of Nonfinancial Assets .....	313,219.4	294,622.4	304,720.5	533,916.5	645,251.3	687,479.9	219,508.5
311	Fixed assets .....	311,694.1	276,672.4	304,681.1	533,422.3	631,037.2	668,860.4	217,187.9
314	Nonproduced assets .....	1,525.3	17,950.0	39.4	494.2	14,214.1	18,619.5	2,320.6
2M	Expenditure (2+31) .....	1,287,848.2	1,373,469.6	1,584,242.6	2,128,741.1	3,101,981.0	2,754,670.9	818,880.2
NLB	Net lending (+) / Net borrowing (-) (1-2-31) or (1-2M) .....	162,129.2	71,304.7	211,930.1	734,439.3	863,668.9	575,293.1	1,143,692.9
TRANSACTIONS IN FINANCIAL ASSETS AND LIABILITIES (FINANCING):								
32	Net acquisition of financial assets .....	271,748.2	52,119.5	333,478.0	848,034.8	1,327,722.5	575,375.0	252,026.3
321	Domestic .....	271,748.2	52,119.5	333,478.0	848,034.8	1,327,722.5	575,375.0	252,026.3
33	Net incurrence of liabilities .....	109,619.0	-19,183.6	121,548.0	113,596.0	464,053.6	...	-578,684.9
331	Domestic .....	109,619.0	-19,183.6	121,548.0	113,596.0	464,053.6	...	-578,684.9

(1) Consolidated Three Levels of Local Government (Provincial Level-LG1, City/Khan/District Level-LG2, and Commune/Sangkat Level-LG3)

(2) Cut-off Data

***Statistical Note***  
**STATISTICAL TABLES 2020**

**Methodology: Government Finance Statistics Manual 2014 (GFSM2014)**

**Units of currency / Year ending: Millions of Riels, Fiscal year ends December 31**

**Institutional Coverage: General Government excludes Extra-Budgetary Central Government**

**Level of Government: Budgetary Central Government (Last Updated on 25 September, 2020)**

**Level of Government: General Government (Last Updated on 24 July, 2020)**

**Level of Government: Local Government (Last Updated on 23 July, 2020)**

**Reference: Government Finance Statistics Manual 2014 (GFSM 2014)**

## **6. Technical Note on “Government Finance Statistics Report”**

### **(GFSM2014 Framework)**

#### **1. Statement of Government Operation**

- 1.1.** The Statement of Operations presents details of transactions in revenue and expense, as well as the net investment in nonfinancial assets, the net acquisition of financial assets, and the net incurrence of liabilities. Revenue is defined as the increase in net worth resulting from transactions, and expense as the decrease in net worth resulting from transactions. The net investment in nonfinancial assets equals the acquisitions minus disposals of fixed assets, minus consumption of fixed capital, plus changes in inventories, plus the net acquisition (acquisitions minus disposals) of valuables and nonproduced assets.
- 1.2.** Two important analytic balances are derived in the Statement of Operations. Revenue minus expense equals the net operating balance, reflecting the total change in net worth due to transactions. The subsequent deduction of the net investment in nonfinancial assets results in net lending (+) / net borrowing (–), which is also equal to the net result of transactions in financial assets and liabilities.
- 1.3.** The net operating balance is a summary measure of the sustainability of the reporting sector or subsector’s operations. It is comparable to the national accounts concept of saving plus net capital transfers receivable. The net operating balance as defined here excludes gains and losses resulting from changes in price levels and other changes in the volume of assets. The component of the change in net worth that is due to transactions can largely be attributed directly to government policies since governments have direct control over the decisions that lead to the interaction with other units by mutual agreement. The same cannot always be said for the other components of the total change in net worth. For example, changes in the market prices or events that impact on the volume of assets or liabilities are not in the direct control of government. Still, these risks need to be monitored so that governments can manage them proactively to minimize their potential fiscal impact.
- 1.4.** Net lending (+) / net borrowing (–) is a summary measure indicating the extent to which government is either putting financial resources at the disposal of other sectors in the economy or abroad, or utilizing the financial resources generated by other sectors in the economy or from abroad. It may therefore be viewed as an indicator of the financial impact of government activity on the rest of the economy and the rest of the world.
- 1.5.** The gross operating balance as presented in the Statement of Operations differs from the net operating balance in that it does not include consumption of fixed capital as an expense. Consumption of fixed capital can be difficult to measure in practice and a satisfactory estimate may not be available. If so, the gross operating balance may be more practical for analysis than the net operating balance. The net operating balance is, however, preferred in principle because it captures all costs of operations during the reporting period.
- 1.6.** Expenditure is the sum of expense and the net investment in nonfinancial assets and is presented as an additional aggregate in the Statement of Operations. This aggregate is not influenced by the level of consumption of fixed capital and is therefore suitable for

international comparisons between countries even if they cannot reliably measure consumption of fixed capital.

- 1.7.** Revenue is an increase in net worth resulting from a transaction. The major types of revenue are taxes (11), social contributions (12), grants (13), and other revenue (14). The disposal of a nonfinancial asset by sale or barter is not revenue because it has no effect on net worth. Rather, it changes the composition of the balance sheet by exchanging one asset (the nonfinancial asset) for another (the proceeds of the sale). Similarly, amounts receivable from loan repayments and loan disbursements are not revenue.
- 1.8.** Expense is a decrease in net worth resulting from a transaction. The major types of expense are compensation of employees (21), use of goods and services (22), consumption of fixed capital (23), interest (24), subsidies (25), grants (26), social benefits (27), and other expense (28). In addition, expense can be classified according to the functions of government, such as health or social protection. The acquisition of a nonfinancial asset by purchase or barter is not an expense because it has no effect on net worth. Rather, it changes the composition of the balance sheet by acquiring one asset (the nonfinancial asset) against the disposal/reduction in another asset or by incurring a liability (the payable for the asset). Similarly, amounts payable on loans extended and repayments on loans incurred are not classified as expense.
- 1.9.** The third section of the Statement of Operations records financing transactions, which are transactions that change a government's holdings of financial assets and liabilities. Transactions in financial assets can be classified in multiple ways; for ease of presentation, classification of financial assets according to whether the counterpart liability was incurred by a resident (indicated by "domestic" in the table) or a nonresident (indicated by "external") and similarly for the classification of liabilities.
- 1.10.** There are additional classifications of transactions in financial assets and liabilities in GFS. The first classification is based on the type of financial instruments involved in the transactions. The instruments are: monetary gold and SDRs; currency and deposits; debt securities; loans; equity and investment fund shares or units; insurance, pension, and standardized guarantee schemes; financial derivatives and employee stock options; and other accounts receivable/payable. The second classification is based on the sector of the counterparty of the transactions in financial instruments. That is, transactions in liabilities are classified according to the sector of the institutional unit conducting the counterpart transaction in financial assets, such as financial corporations, nonfinancial corporations, households, and nonprofit institutions serving households.
- 1.11.** Another possible classification of transactions in financial assets and liabilities is whether they were acquired or disposed of for the purpose of public policy or liquidity management. This distinction is not included in the Statement of Operations, but is used to define the overall fiscal balance.
- 1.12.** Public policy-related assets or liabilities may be acquired for a variety of reasons, such as fostering new industries, assisting ailing government corporations, or helping particular businesses suffering economic adversity. Such transactions can take a variety of forms, including loans, equity securities, and debt securities. Given that there is often a concessional element to such transactions, it is useful to identify them in a separate

category so that for some analyses the fiscal impact of these policy-related transactions in assets could be assessed separately

- 1.13.** All other transactions in financial assets are assumed to be for liquidity management or other purposes. That is, the assets are acquired to earn a market rate of return while keeping sufficient funds on hand to finance day-to-day operations, or to meet the long-term needs of society, such as through a special purpose government fund.